May 27, 2016

Peter Weatherbee  
Planning Board Chair  
Town of Hampden  
106 Western Avenue  
Hampden, ME 04444

Re: MRC/Fiberight Solid Waste Processing Facility Site Plan Review

Dear Mr. Weatherbee:

We have completed a review of the Site Plan Application submitted for Municipal Review Committee, Inc. & Fiberight, LLC (Applicant) by CES, Inc. (Agent), including the following submissions:

- Initial Site Plan Application dated March 3, 2016
- Response to Review Comments letter dated April 8, 2016
- Supplemental Information submission dated May 2, 2016
- Traffic Impact Study Addendum 1 received May 10, 2016
- Supplemental Submission dated May 19, 2016

Our preliminary review letters, dated March 30, 2016 and April 7, 2016 addressed items applicable to several Town Ordinances due to questions regarding ordinance applicability and the content of the initial submission.

This review is focused on applicability of the Zoning Ordinance requirements and adequacy of the Application with regard to these requirements. This review does not address items applicable to other Town Ordinances.

The issue of Zoning Ordinance versus Subdivision Ordinance applicability was addressed via letter correspondence from Eaton Peabody to the Hampden Planning Board dated April 8, 2016. Review by the Town’s counsel confirmed that the Zoning Ordinance was applicable to the proposed MRC/Fiberight Solid Waste Processing Facility. This applicability is contingent on the process by which the road construction and Town acceptance precedes closing on the MRC property.

Zoning Ordinance Review

As identified in previous review letters, the Solid Waste Processing Facility is proposed within the Industrial District and will be subject to conformance with the Industrial District Permitted Use and Conditional Use standards. For the purposes of this portion of the review, we are considering the processing facility site located on the proposed parcel shown on Sheet C101 Overall Site Plan and in further detail on Sheet C103 Enlarged Site Plan.

With regard to Article 4.1.6. Required Information on Plans, the Applicant has met the submission requirements with the following exceptions:

1. As noted, previously, the Applicant has requested a waiver from Article 4.1.6.14 requirement for information on the plans including the location and type of trees 12-inch diameter and over.
2. Additional utility capacity statements from Emera, Bangor Gas Company, and the Town Public Works were submitted to address comments from previous reviews.

Below is a list of comment items with regard to Article 4.1.7 Performance Standards, and, as a Conditional Use, Article 4.2.3 Standards Governing Conditional Use Permits.

1. The Applicant has stated that the proposed facility will be similar to other industrial buildings and separated by a large wooded buffer to meet Article 4.1.7.2 and 4.1.7.6 requirements. A building description has been presented in general description by testimony, but no building elevations or examples have been furnished in the submissions.

2. A number of issues were raised regarding traffic impacts from the proposed facility during review of the initial application regarding meeting Article 4.1.7.3 and 4.1.7.4 standards. The Applicant has submitted supplemental information, including a Traffic Study (with addenda), in response to requests made by the Planning Board based on the Maine Traffic Resources review comments. Several issues have been identified regarding the Level of Service (LOS) of impacted intersections, safety considerations, and haul route selection. The latest Maine Traffic Resources (MTR) review memos, dated May 17th, 2016 and May 24th, 2016 have been attached to this letter for reference.

   a. In addition to items contained in this letter, reference should be made to the items addressed in the MTR memos.

   b. The Applicant provided the "MRC/Fiberight Truck Route Policy" in response to concerns regarding specific haul routes expected to be used to reach the facility. The policy states that trucks utilizing the facility will be directed to comply with existing regulations with warnings and/or reporting to the Maine DOT or "other authority." The policy also states that all contracted haulers will receive the Haul Routes Plan with a "written request to require all contractors hauling for such municipalities or entities to follow this Preferred Truck Route Policy and Identified Haul Routes Plan."

   c. We recommend that the haul route policy be revised to include provisions for the following:

      i. Identification in the policy of current applicable regulations

      ii. Identification of appropriate enforcement agencies and reporting procedure

      iii. Policy addressing consequences of multiple violations and intentional violations that limit hauler access to the facility.

      iv. Policy should suggest municipality contract provisions for haul route adherence such as conditions of pre-qualification for hauler contracts, etc.

3. The application addresses stormwater requirements in Article 4.1.7.9, although we have deferred review of stormwater modeling and treatment device design to the Maine DEP Solid Waste Processing Facility application. In the previous review letters, we requested the Applicant provide evidence of meeting Maine DEP standards regarding these items, although the DEP approval process is not expected to be complete prior to the Planning Board meeting.

   a. The Planning Board may apply a condition of approval regarding Maine DEP approval of the Solid Waste Processing Facility permit if DEP approval cannot be demonstrated at the time of Planning Board consideration.

4. Article 4.1.7.13, in addition to Article 4.2.3.4 and Article 4.4.1, applies to air emissions and odor standards. In response to comments made in our previous reviews and by the Planning Board.
Board, the Applicant has submitted additional materials regarding the ability to meet the air emissions and odor performance standards as part of the most recent May 19, 2016 submission.

a. The Applicant included the draft form of the Operations and Maintenance (O&M) Manual that is required as part of the Maine DEP Solid Waste Processing Facility License application. This document includes a section on Odor Control which specifies the measures that will be taken to mitigate nuisance odors, which we briefly describe below.

i. The tipping floor and processing area are designed to maintain a negative pressure of 0.1 inches of water column through the use of two (2) 50,000 SCFM ventilation systems that each exhaust through two odor control scrubbers. The scrubber systems are designed to remove 95% ammonia, 99% hydrogen sulfide, and 99% of other volatile organics. The waste delivery doors are designed to open and close quickly. One 50,000 SCFM ventilation system will be in operation at all times. The second system will come online when a delivery door is open. Visual indicators of building pressure will be located near the delivery doors. An odor neutralizing spray system will be installed above the doors for use as a back-up odor control measure when necessary. The O&M Manual also includes a tipping floor management that describes the process used to ensure that waste is processed "first-in/first out". The tipping floor is capable of storing waste for up to two days prior to processing. If the facility is down and cannot process the waste within this time frame, the O&M Manual references "an arrangement" with the Waste Management Crossroads Landfill in Norridgewock to accept waste material not processed within 72 hours.

ii. Waste hauling vehicles will be inspected for odors upon arrival and trucks that exhibit a higher degree of odor will be given priority entrance to the processing area. Fiberight will work with the hauler to mitigate the odor in the future or potentially schedule such trucks for delivery to ensure they do not sit in queue outside the facility. A supply of odor neutralizing agents (powders and sprays) will be maintained on-site to respond to individual trucks.

iii. The Applicant proposes to conduct regular inspections of the facility for odor and potential odor causing issues such as signs of damage or abnormal conditions. The Applicant proposes daily visual/odor inspections for the first 6 months of operation (must include summer months) reduced to weekly if after 6 months no issues are identified. The inspection will be performed by a staff member that has not become desensitized to waste odors. The inspection areas include the waste receiving areas, truck queuing area and truck maneuvering areas.

1. We recommend the Applicant include the entire access road as well as an exterior perimeter survey. We also recommend incorporating a requirement that the staff member completing the survey receive odor identification and intensity training.

iv. The tipping floor, processing area, and truck queue were the only areas the Applicant identified in the O&M Manual as potentially contributing to odor. In the April 8, 2016 letter response, the Applicant stated that there were no
anticipated odor issues associated with the operation of the flare or the boiler. Additional flare information was provided and is discussed later in this review. The Applicant did not discuss potential odor from the anaerobic digestion system. The General Arrangement Process Diagram included in the BACT Analysis details anaerobic reactors, sludge, and associated process tanks. It is not clear if these tanks are provided with emissions controls systems or otherwise identified as potential sources of nuisance odors through venting mechanisms, sludge transfer, or other potential routes.

b. The Applicant provided the Best Available Control Technology (BACT) Analysis that is required as part of the Maine DEP Air Emission License Application. This submission describes the facility’s air emission sources and their respective control technologies.

i. When submissions were presented to the Planning Board on May 25, 2016, the Applicant indicated that a revised BACT Analysis was completed and submitted to the MDEP within days of the Planning Board application. Significant changes to emissions controls were described that incorporated additional controls that were not described or proposed in the current record. We were not able to review these systems or their impact on the Site Plan Application.

ii. This submission identifies a thermal oxidizer system for tail gas treatment, which operates continuously to process the Pressure Swing Adsorption system tailings generated during treatment of the anaerobic digester gas for commercial sale. The thermal oxidizer was not identified on the Site Plan. It appears, based on the BACT Analysis that one of the flares shown on C103 is the thermal oxidizer. We recommend that the site plan include revised equipment descriptions. Also an Attachment B is referenced in the BACT Analysis, but not included, which details emissions estimates for this system. We were not able to review the Applicant’s statement regarding emissions impacts.

iii. The BACT Analysis identifies the Bio-gas Flare as an "enclosed flare," which is a type of flare that shields the open flame. There were no equipment specifications for further review.

iv. The submitted BACT Analysis does not detail the onsite wastewater storage tanks and any associated odor or emissions controls.

c. The Applicant compared the proposed Solid Waste Processing Facility to the existing EcoMaine Waste-to-Energy (WTE) facility in Portland, Maine, which is similar in terms of processing capacity and tipping floor size based on statements from the Applicant. The Applicant referenced contact with the MDEP regarding odor complaints directed at the EcoMaine WTE facility and stated that there have been no odor complaints received regarding the EcoMaine WTE facility. The Applicant did not describe the odor control technologies or management practices in-place at EcoMaine that effectively mitigate odor. A comparison between odor control technologies and management practices employed at EcoMaine and the proposed Solid Waste Processing Facility is necessary to effectively compare the potential for nuisance odors from the proposed Solid Waste Processing Facility.
d. The Applicant has presented a process for handling odor complaints as the "Fiberight Complaint Response Protocol." The proposed protocol appears to include the Town in Fiberight’s reporting protocol as well as making complaint information available as it progresses through the process. Our review of the Complaint Response Protocol is focused on the written procedures and does not address the "Odor Complaint" diagram attached to the protocol. The Town will need to consider the following aspects and approve or revise the protocol:

i. Does the Town plan to field complaints, collect information and send details to the Fiberight hotline, or does the Town plan to direct all odor complaints to the Fiberight hotline? We suggest the latter to ease the burden on the Town. The Town could also consider a "call forwarding" feature in its telephone system menu of options to direct complaints to the Fiberight hotline, particularly during off-hours.

ii. Town, MRC, and Fiberight contacts will need to be specified. For example, is the Code Enforcement Officer identified as the primary Town of Hampden contact? Would there be a secondary contact at the Town? Is there a preferred method of communication?

iii. In what format does the Town want to be informed of an odor complaint/investigation? Does the Town want to be involved or have the opportunity to participate in all odor investigations? We suggest that a prerequisite for Town involvement in investigations be completion of odor identification and intensity training. If a site visit is requested, how soon will a Fiberight staff member get to the location of the complaint to investigate? Does the Town want to be part of the site visit investigation? Assuming Fiberight wants to conduct the site visit as soon as possible to verify the complaint, how will the Town be contacted in order to facilitate a coordinated site visit? The impacts on staffing for response on short notice should be evaluated in determining appropriate requirements and designating responsibility.

iv. The Fiberight Complaint Response Protocol did not include a feedback loop to the initial complainant. The individual making the complaint should receive a copy of the results of odor complaint investigation or a letter summarizing the results. Communication and transparency are critical to gaining community support and a feedback loop ensures individuals that their complaint has been heard and addressed. The responsibility for complainant feedback needs to be designated. Various methods of communication may be used and should be specified as well.

Zoning Ordinance Standards for Industrial District (Article 3.2)

1. The submittal appears to meet the standards of this section for minimum lot area, setback requirements, and ground coverage. The site plan indicates a building height of 60 feet where the maximum allowable building height is specified to be 35, except where additional setback distances are provided. Special District Regulations for additional setback distances have been shown. All buildings, tanks, and structures affected by this Special District Regulation appears to have adequate setback distance from lot lines.
Zoning Ordinance Parking Standard (Article 4.7)

1. As indicated on Sheet C103 (Revised 5/2/2016), parking spaces are provided based on the maximum number of shift employees rather than total employees. The Ordinance does not appear to differentiate between shift-based and total employee counts. This approach may require a variance to avoid conflicting with Article 4.7.1.1.10.

If you should have any questions or require any additional information, please do not hesitate to contact us.

Sincerely,

WOODARD & CURRAN INC.

Kyle Coibell, P.E.
Project Engineer

KMC/vmf

Enclosures

cc: James Wilson, Woodard & Curran
    Angus Jennings, Hampden Town Manager

PN: 213351.00 040
SUMMARY MEMORANDUM

Mr. Kyle Corbeil, P.E.                                                   May 17, 2016
Project Engineer
Woodard & Curran
One Merchants Plaza
Bangor, ME  04401

RE:  Traffic Impact Study Review for Hampden Solid Waste Processing Facility

The purpose of this memorandum is to summarize review of the proposed Solid Waste Processing Facility in regard to traffic, as requested by Woodard and Curran and the Town of Hampden. Previously, I reviewed the “Hampden Site Plan Review Application for Solid Waste Processing Facility, Appendix 1, Traffic Narrative,” prepared by Victor J. Smith, P.E. and dated June 24, 2015. That review was summarized in my March 25th memorandum to you. In that memorandum I specifically requested additional information which would constitute a typical Traffic Impact Study for this level of trip generation including:

- Peak hour trip generation and assignments for determination of study area
- Traffic volume data for intersections determined to be in the impact area
- Capacity analysis for the study area intersections
- Auxiliary turn lane warrants
- Information on how the trucks would be restricted to the stated haul routes and away from Hampden’s intersections of concern
- Site signage and pavement markings
- Sight distance review at the intersection of Main Road North and Coldbrook Road since it was flagged as a concern of the Town.

A Traffic Impact Study was then performed in response to the above requests, also prepared by Victor Smith, P.E. This traffic study was not stamped and signed. It is recommended that a stamped/signed copy of this traffic study be submitted to the Town of Hampden for the record.

Maine Traffic Resources (MTR) began a review of that study and found some deficiencies and errors. Victor Smith called MTR to check on the status of the Traffic Impact Study review and the following was conveyed to Victor Smith:

- There was an error in the seasonal factors utilized which overinflated the traffic volumes.
- Traffic counts and analysis were not provided for the intersection of the I-95 northbound ramps and Coldbrook Road but they were provided for the southbound ramp intersection.
- No information was provided on how trucks would be required to stay to the identified haul routes. In discussion of this item Victor Smith stated that since Route 202 was a
faster and better road, haulers coming from the northeast would take that road and not Main Road North (Route 1A). MTR suggested travel time runs to document/demonstrate that Route 202 would be the preferred route since it was faster.

- Sight distance for the intersection of Main Road and Coldbrook Road was not provided.

An addendum, Traffic Impact Study Addendum 1, prepared by Victor Smith was submitted to MTR on May 9th for review. This Traffic Impact Study Addendum was also not stamped and signed by Victor Smith. Again, a stamped and signed copy should be submitted to the Town of Hampden for the record. My review comments on the Traffic Impact Study and Traffic Impact Study Addendum 1 follow:

1. **Peak Hour Trip Generation.** I concur with the peak hour trip generation estimates obtained and utilized in the study. These were obtained by converting daily trips to peak hour trips based upon the hourly distributions recorded at the existing PERC facility in Orrington and projected employee shift times.

2. **Peak Hour Trip Assignments.** I generally concur with the trip assignments, which are based upon the expected haul routes. Based upon the trip assignments the study area extends from the site along Coldbrook to the I-95 southbound ramps. The trip assignments to and from the east along Coldbrook Road, through the Route 202 intersection, are borderline for inclusion in the study area for capacity purposes. Given that this intersection has been designed to a high standard with auxiliary turn lanes, MTR did not feel it necessary to include traffic counts or analysis for this intersection.

3. **Traffic Volumes.** Based upon the trip assignments and determined study area, traffic counts were conducted at the Coldbrook Road intersections of the site drive, the I-95 northbound ramps and the I-95 southbound ramps. MTR found an error in the original Traffic Impact Study. The counts had been factored by a 1.20 factor to peak summer conditions. The actual factor is only 1.08 and this was subsequently corrected in Addendum 1.

4. **Annual Traffic Growth.** MTR concurs with the 2% annual traffic growth used to bring the 2016 volumes to base 2018 conditions.

5. **Other Development Volumes.** The study never discusses whether the Town of Hampden was contacted to determine if there are any other development projects, either approved and not yet built, or pending approval, that should be considered in the traffic analysis. The Town of Hampden and/or Victor Smith should confirm that there are no other development projects in the area which will impact future study area volumes. If any significant other development projects are identified then the no-build and build analyses should be updated to include traffic from these developments.

6. **Traffic Analysis.** Level of service (LOS) analysis was performed for existing conditions, 2018 no-build (assuming no other development projects) and build conditions for the study area intersections for the AM and PM peak hours of the facility. The results indicate that
there are no capacity concerns at either the Coldbrook Road northbound ramp intersection or the site drive intersection during these AM and PM peak hours of the facility. The build condition for the site drive was run with a right-turn lane on Coldbrook Road to serve the facility. Since no right-turn lane is being provided the analysis should be re-run and resubmitted without the right-turn lane.

The analysis determined that the intersection of the southbound I-95 off-ramps and Coldbrook Road operates at capacity, LOS “E”, under existing conditions. Under projected no-build and build volumes the LOS will be “F”. Mr. Smith notes that this LOS “F” condition only occurs for 15 minutes of the peak hour. Typically, over time, the LOS “F” condition will worsen and given daily and seasonal traffic fluctuations it may impact a greater portion of the peak hour. He also suggests that the intersection is not of concern since it is not a high crash location. While Mr. Smith is correct that poor levels of service can ultimately lead to accident problems, this would not be expected to occur yet at an intersection that is currently operating at LOS “E”. Generally, accident problems don’t occur until an intersection has been operating at LOS “F” for some time.

Since the peak hour of the adjacent street system occurs later than the peak hour for the facility it is recommended that the analysis for the southbound ramp intersection also be performed for the peak hours of the adjacent street system to determine operations during that period. While the facility will generate fewer trips during this period other volumes will be higher. Generally, both AM and PM peaks occur in close proximity and there is not much difference in results. Typically, when MTR performs traffic analysis we are conservative in our assumptions. For example, MTR would have laid the AM trip generation for the site (6:30 – 7:30 AM) over the AM peak hour of the adjacent street (7:00 – 8:00 AM). This allows for the facility to shift their hours and allows for the analysis to consider daily and seasonal variations in hour traffic volumes. Similarly, the PM peak hour of the adjacent street is 4:15 to 5:15 PM while the peak hour of the facility is 2:30 – 3:30 PM.

Typically, when a deficiency is identified in a study, potential mitigation actions are evaluated. Mr. Smith has recommended that MaineDOT restrripe the off-ramp to clearly define 300 feet of separate left and right-turn lanes. Maine Traffic Resources recommends that traffic signal warrants also be evaluated for the southbound off ramp intersection. If traffic signal warrants are not met a possible condition of approval would be to monitor the off ramp intersection after the solid waste facility is fully occupied.

To summarize, MTR requests that analysis also be performed for the AM and PM peak hours of the adjacent street system for the intersection of Coldbrook Road and the I-95 southbound ramps since capacity concerns were identified. Traffic signal warrant analysis should also be provided for this intersection under projected build conditions. The analysis for the site drive under build conditions should be repeated with corrected lane inputs on Coldbrook Road.
7. **Auxiliary Turn-Lane Warrants:** Auxiliary turn-lane warrants were provided for Coldbrook Road at the site drive to determine the need for either a right-turn lane or a left-turn lane to serve traffic entering the site. The results show that neither a right-turn lane nor left-turn lane are warranted on Coldbrook Road at the site drive during the peak hours of the facility.

8. **Accident Data:** Additional accident data was obtained for an expanded study area for safety purposes, from the I-95 southbound ramps to the intersection of Route 202 and then along Route 202. There are no high crash locations, meeting both MaineDOT crash criteria. There was one location which is approaching the high crash criteria, the intersection of Route 202 and Western Avenue. This intersection has a CRF of 0.93 with 18 reported crashes. Mr. Smith indicates that the vast majority of accidents are rear-end collisions and simply due to inattention. In fact, rear-end collisions at signalized intersections can often be attributed to improper traffic signal timing. Further evaluation of safety and signal timings is recommended for this intersection.

9. **Haul Routes:** In my initial review, MTR asked how haul routes to the facility will be mandated. In further discussion with Victor Smith travel-time runs were suggested to demonstrate that trucks would utilize Route 202 and not North Main Street to travel to the facility. No data regarding haul route adherence or travel time runs to support the assumptions were provided in either the Traffic Impact Study or the Addendum 1. Additional information is needed to address these concerns of the Town.

As noted in my initial review, the Town of Hampden is concerned with trucks at three particular intersections in the vicinity of the facility, which could indeed be impacted by trucks using the shortest, most direct route. These intersections are:

- Main Road North (Route 1A) and Western Avenue
- Western Avenue and Route 202
- Coldbrook Road and Main Road North (Route 1A)

Additional information indicating how haul routes are to be mandated or travel time runs to demonstrate no significant truck impact to these intersections should be provided.

In addition, sight distance was specifically requested for the intersection of Main Road North and Coldbrook Road, which was not provided in either the study or addendum.

10. **Interior Road Network:** The updated site plan (C102 and C103) were reviewed regarding previous comments. A stop sign has been added exiting the facility at the cul-de-sac. Some radii revisions were made to the site plan to better accommodate WB-67 trucks entering the facility. WB-67 trucks exiting the facility will still need to encroach onto the incoming travel lane. Is a stop sign and stop bar proposed at Coldbrook Road? None is shown on the plan. Will centerline markings be provided on the access drive to better travel paths?
To summarize, Maine Traffic Resources requests the following additional information:

- It should be confirmed that there is no other development pending that needs to be considered in the future traffic analysis.
- LOS for the site drive intersection for build conditions without a right-turn lane on Coldbrook Road since none is being proposed.
- LOS for the AM and PM peak hours of the adjacent street system for the intersection of the I-95 southbound ramps and Coldbrook Roads.
- Given the poor level of service for the southbound I-95 off-ramp and the high left turning volumes MTR requests traffic signal warrant analysis, including peak hours and four hours, at a minimum, for this intersection.
- The intersection of Route 202 and Western Avenue is approaching the high crash criteria with a CRF of 0.93 and 18 crashes over the three-year study period. Mr. Smith indicates that the vast majority of accidents is rear-end collisions and is simply due to inattention. Rear-end collisions at signalized intersections can often be attributed to improper traffic signal timing. Further evaluation of safety and signal timings is recommended for this intersection.
- Additional signage and pavement markings should be shown on the plan.
- Additional information on how haul routes are to be mandated or travel time data to demonstrate that the intersections of concern won’t be significantly impacted by trucks.
- Stamped and signed copies of the traffic study and addendums should be submitted to the Town for the record.

As always, if you or the Town of Hampden have any questions regarding these review comments or requests for additional information please do not hesitate to contact me.

Sincerely,

Diane W. Morabito, P.E. PTOE
President
SUMMARY MEMORANDUM

May 24, 2016

Mr. Kyle Corbeil, P.E.
Project Engineer
Woodard & Curran
One Merchants Plaza
Bangor, ME 04401

RE: Traffic Impact Review for Hampden Solid Waste Processing Facility

The purpose of this memorandum is to summarize additional traffic review of the proposed Solid Waste Processing Facility in regard to traffic. Maine Traffic Resources (MTR) has reviewed the most recent traffic submittal, “Traffic Impact Study Addendum 2”, prepared by Victor Smith in response to our May 17th review memorandum. That memorandum specifically requested the following items in italics:

1. *It should be confirmed that there is no other development pending that needs to be considered in the future traffic analysis.* This was confirmed and satisfactorily addressed.

2. *LOS for the site drive intersection for build conditions without a right-turn lane on Coldbrook Road since none is being proposed.* This was provided and there are no capacity concerns at the site drive without the right-turn lane.

3. *LOS for the AM and PM peak hours of the adjacent street system for the intersection of the I-95 southbound ramps and Coldbrook Road.* Analysis for the peak hours of the adjacent street system were not provided as requested. Mr. Smith indicates that the greatest impact will be during the peak hour of the facility. MTR requested this information since the traffic study was reporting that the LOS “F” constraint was only for 15 minutes a day. However, under build conditions the off-ramp will also be at LOS “E” (capacity) during the AM peak hour of the facility also indicating capacity concerns.

Since CES did not provide the requested peak hour analyses MTR ran Synchro analysis for the AM and PM peak hours of the SB off-ramp intersection. Similar but slightly better delays and LOS were obtained, primarily due to greater peak hour factors (more steady volumes during this period). Hence, no further analysis is required.

4. *Given the poor level of service for the southbound I-95 off-ramp and the high left turning volumes MTR requests traffic signal warrant analysis, including peak hours and four hours, at a minimum, for this intersection.* It is customary in a traffic study to evaluate options to improve conditions when LOS “F” conditions are determined. The signal warrant analysis requested was not provided. Mr. Smith indicates he did not
have sufficient traffic counts to do the analysis. However, he could have evaluated two of the three volume warrants (peak hour and four hour) with the information he had available. The addendum states that they are looking at striping solutions to the intersection and also suggest that since the intersection is in Hermon that the Hampden Planning Board should not be concerned. The Board should determine if they want additional analysis of this intersection or expect some form of mitigation.

5. *The intersection of Route 202 and Western Avenue is approaching the high crash criteria with a CRF of 0.93 and 18 crashes over the three-year study period. Mr. Smith indicates that the vast majority of accidents are rear-end collisions and it is simply due to inattention. Rear-end collisions at signalized intersections can often be attributed to improper traffic signal timing. Further evaluation of safety and signal timings is recommended for this intersection.* While Mr. Smith did not evaluate the signal timings, as requested, he did provide additional data indicating that the accident problem is primarily due to inattention and distraction, generally fulfilling the purpose of the request and satisfying this request.

6. *Additional signage and pavement markings should be shown on the plan.* It is understood that the access road will be reviewed in regard to the Town Ways Ordinance by the Town Council and that this information will be provided for that process.

7. *Additional information on how haul routes are to be mandated or travel time data to demonstrate that the intersections of concern won’t be significantly impacted by trucks.* Some Google Maps travel time data was provided indicating that trucks will use Route 202 to access the site and not Route 1A. In addition, it was stated that the applicants will be given haul route maps excluding the intersection of Route 1A and Coldbrook Road. Based upon this information, Route 1A will probably not be a primary haul route. The Board should determine if any additional actions should be required.

8. *Stamped and signed copies of the traffic study and addendums should be submitted to the Town for the record.* It is understood that a stamped and signed copy will be provided to the Town.

As always, if you or the Town of Hampden have any questions or concerns regarding these comments please do not hesitate to contact me.

Sincerely,

[Diane W. Morabito, P.E. PTOE President]
LETTER OF TRANSMITTAL

Date: June 2, 2016  JN: 10973.002

To: Town of Hampden, Maine
    Attn: Code Enforcement
    106 Western Avenue
    Hampden, ME 04444

Re: MRC/Fiberight Site Plan Review

WE ARE SENDING YOU
☐ ATTACHED  ☐ BY EMAIL  ☐ UNDER SEPARATE COVER

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<th>COPIES</th>
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THOSE ARE TRANSMITTED AS CHECKED BELOW:

☐ For Approval  ☐ Approved as Submitted  ☐ Resubmit___Copies for Approval
☐ For Your Use   ☐ Approved as Noted     ☐ Submit___Copies for Distribution
☒ As Requested   ☐ Returned for Corrections ☐ Return___Corrected Prints
☐ For Review and Comment ☐ For Bids Due_____20___  ☐ Prints Returned After Loan to CES
☐ Other

Remarks:

Copy To: ___________________________  Signed:  Sean Thies (gdr)
June 1, 2016

Mr. Peter Weatherbee
Planning Board Chairman
Town of Hampden
106 Western Avenue
Hampden, Maine 04444

Re: MRC/Fiberight Supplemental Submission

Dear Chairman Weatherbee:

We are providing this letter and the accompanying information in support of the application for Site Plan Review for the MRC/Fiberight Solid Waste Processing Facility. Based on feedback we received from the Planning Board at the meeting on May 25th and subsequent review memo from Woodard & Curran dated May 27, 2016.

Included with this letter are:

- Financial Capacity documentation
- Response from Maine Historic Preservation Commission
- Response from Maine Natural Areas Program
- Revised Preferred Truck Route Policy Statement
- Fiberight Compliant Response Protocol
- ecomaine comparison map
- Revised Best Available Control Technology (BACT) Analysis
- PERC comparison map
- Stamped Boundary Survey Plan
- Updated Sheet C103

In addition to the attached materials, we offer the following response to comments included in the Woodard & Curran May 27th review letter.

As discussed with Town staff and Woodard & Curran, there are no comparable facilities in terms of operations as what is proposed. We thought that it would be helpful to provide a comparison to ecomaine as it relates to truck odors and odors from the tipping floor because the two facilities accept similar quantities of waste with similar tipping floor capacity. Both facilities utilize negative air pressure on the tipping floor area. Other aspects of the facilities are not comparable, so additional comparison of control technologies and management practices would not be valid. The following table includes a comparison of distances from the property/facility to adjacent properties/buildings.
<table>
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<th>Distance from truck access to adjacent buildings</th>
<th>Fiberight Facility</th>
<th>Ecomaine Facility</th>
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<td>85’ (to potential future development)</td>
<td>70’</td>
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<td>670’</td>
</tr>
<tr>
<td>Distance from tipping floor to nearest residential zone</td>
<td>1,100</td>
<td></td>
</tr>
</tbody>
</table>

Included is a comparison map showing the locations of the proposed facility and the ecomaine facility. There has also been comments expressed by the public of the proposed facility’s proximity to residential areas. Included is map showing the location of the proposed facility as well as the PERC facility in Orrington. The PERC facility is a Major Source of air emission facility and as can be seen on the attached map is located closer to Hampden residences and schools than the proposed facility.

The proposed odor inspections will be performed along the property boundaries as those are the locations as defined in the ordinance where nuisance odors are not permitted. The proposed access road will be a public road and is therefore beyond the limit indicated in the ordinance. Moreover, the property boundaries are closer than the access road to the facility, so odor monitoring along the property's boundaries makes practical sense as well. The staff will be appropriately trained to identify odor and intensities.

In regard to the article 4.1.7.13 review comments:

- The proposed Fiberight facility includes two Anaerobic Digester (AD) systems. The tanks are of stainless steel construction and are not vented to the atmosphere. The biogas generated in the AD Plant is a saleable product that Fiberight is going to generate and capture for conveyance to the Bangor Gas pipeline. Odors that would cause a public nuisance at any lot line are not anticipated from the AD plant. The handling of sludges or process residues generated by the AD plant will be handled indoors. Odors will be contained within the building and treated by the odor scrubber system.

- The emissions control systems that are newly proposed are discussed in the revised Best Available Control Technology (BACT) included in this package. The newly proposed control equipment and associated treatment materials will be located indoors.
The Site Plan (Sheet C103) has been updated to clearly depict the flare and the hybrid thermal oxidizer. The hybrid thermal oxidizer is the control device closest to the processing building.

The revised BACT analysis includes the proposal provided to Fiberight by John Zink for a flare and hybrid thermal oxidizer gas control system.

The BACT analysis addresses emissions controls for processes and activities that would be included in the air license. Wastewater handling activities are generally considered to be “Units and Activities defined as Insignificant based on Size or Production Rate” as defined in MDEP Chapter 115: Major and Minor Source Air Emission License Regulation.

In regard to the odor complaint response protocol, the Applicants’ protocol does not impose any mandatory requirements on the Town. Town staff previously commented that the Town wanted to be informed and have the ability to participate in any protocol, so the document was revised to ensure the Town is timely and periodically notified and updated of a complaint and associated investigation with multiple opportunities for the Town to participate as it deems necessary and appropriate. This protocol also obligates the Applicants to provide details to the Town, such as the specific hotline number and identification of contact person(s), which they are committed to fulfilling. These details will be finalized and provided to the Town prior to operations once the specific hotline is created and specific contact individuals are identified. With respect to a feedback loop to the initial complainant, a copy of the results of an investigation together with any other corresponding report materials will be provided to the complainant by the most efficient and available means (e.g., by email, regular mail, or hand-delivery, depending on the contact information provided). This has been clarified in the updated complaint response protocol enclosed with this letter.

In regard to the location and type of trees greater than 12 inches in diameter, the Applicants’ supplemental information provided on May 19, 2016, included a description of the type of vegetation found on the entire parcel that, in combination with the Sheets C101 through C104 (depicting the development envelope) and mitigation plan (depicting the conservation area), identify the location and type of trees on the parcel greater than 12 inches in diameter which satisfies the Ordinance submittal requirements. To the extent that the Planning Board interprets the tree location and type submittal requirement to require a 100% spatial inventory of trees greater than 12 inches, the Applicants respectfully request a waiver of such submittal information because (i) no trees outside the development envelope will be impacted by the Project (except for any conservation management activities as part of the conservation easement); and (ii) all trees, regardless of diameter, will be removed within the development envelope (except for any buffer areas).

In regard to the number of parking spaces that have been provided, the facility operates on three daily shifts with varying numbers of employees on each shift. The shifts will also operate in such a way that some employees could work several days on and then have days off. The total number of employees will be approximately 70. The total number of employees during shift changes is...
not expected to exceed 50. Rather than provide parking based on the number of people employed, we have based it on the number actually expected to be at the facility at one time. In this scenario we have provided more than enough parking. This does not require a variance, just an interpretation of the Ordinance that parking requirements should be based on the number of employees at the facility, not the total number of employees hired by the facility. This practical approach sufficiently addresses the object the Ordinance intends to accomplish - i.e., to provide parking for employees who are actually at the facility.

Based on comments from the public at the May 25th Planning Board meeting, we offer the following regarding accident response. As required by the Emergency Planning and Community Right-to-Know Act (EPCRA), Fiberight will be required to report storage of hazardous chemicals whose storage quantity exceeds 10,000 pounds or Extremely Hazardous Substances (EHS) stored in excess of 500 lbs or the Threshold Planning Quantity (TPQ). Each year a facility that exceeds the threshold storage quantities of these materials must submit Tier 2 Chemical Inventory reports to the State Emergency Response Commission (SERC), Local Emergency Planning Committee (Penobscot County Emergency Management Agency), and the local fire department.

If the TPQs for EHSs are exceeded the facility must prepare a Facility Emergency Response Plan as described in M.R.S.A. 37-B § 795. This plan is submitted to the Maine Emergency Management Agency, Penobscot County Emergency Management Agency, and the local fire department. The facility is required to exercise this plan annually.

Please let us know if you have any questions or need additional information. We appreciate the Planning Board’s consideration of these materials, and look forward to the Planning Board’s meeting on June 8th.

Sincerely,

CES, Inc.

Sean Thies, P.E.
Senior Project Manager

SMT/gdr
Enc.
cc: Greg Lounder, MRC
    Jon Pottle, EP
June 17, 2015

Maine Department of Environmental Protection
17 State House Station
Augusta, ME 04333-0017

RE: Fiberight LCC – Financial Capacity Letter

To Whom It May Concern:

Argonaut Private Equity ("Argonaut") is writing this letter in support of Resource Recovery Partnership (RRP), LLC and Fiberight, LLC (the "Sponsoring Parties") related to a proposed advanced waste processing facility to be located in Hampden, ME (the "Project").

Argonaut is considering a potential partnership with RRP to construct the Project. RRP has been working with Fiberight’s management and technical team since 2014, and has had the opportunity to visit their Lawrenceville, VA, demonstration plant during that time. We, along with RRP, have also conducted a review of financial projections related to the Project.

We have reviewed the proposed budget for the project (attached hereto), totaling approximately $67 million, and we can confirm that we are interested in providing the required project finance.

This letter is not intended to be a binding commitment to provide financing. A binding financing commitment is subject to various conditions, including successful completion of due diligence activities, including, but not limited to, the Project receiving relevant waste permits from Maine DEP and the Sponsoring Parties entering into an acceptable waste supply agreement with MRC Maine and its charter communities.

Sincerely,

[Signature]

Joey Wignarajah
Vice President
<table>
<thead>
<tr>
<th>Project Directs</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Site development</td>
<td>$2,155,832</td>
</tr>
<tr>
<td>Foundations &amp; Concrete</td>
<td>$1,553,692</td>
</tr>
<tr>
<td>Building Construction</td>
<td>$3,309,057</td>
</tr>
<tr>
<td><strong>Total Real Estate</strong></td>
<td><strong>$7,018,582</strong></td>
</tr>
<tr>
<td>MRF</td>
<td>$3,933,415</td>
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<tr>
<td>Pulping System</td>
<td>$2,196,771</td>
</tr>
<tr>
<td>Recyclables Separation/Transfer</td>
<td>$406,587</td>
</tr>
<tr>
<td>Wash System</td>
<td>$3,436,048</td>
</tr>
<tr>
<td>Pre-Treatment System</td>
<td>$880,095</td>
</tr>
<tr>
<td>Hydrolysis</td>
<td>$8,585,758</td>
</tr>
<tr>
<td>A/D feed Prep</td>
<td>$514,614</td>
</tr>
<tr>
<td>Anaerobic Digestion System</td>
<td>$5,572,203</td>
</tr>
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<td>$7,898,055</td>
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<td>Cleaning In place</td>
<td>$240,943</td>
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<td>Emissions &amp; Odor Control System</td>
<td>$848,583</td>
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<td>Digester Gas Clean-up &amp; Compression</td>
<td>$3,411,222</td>
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<tr>
<td>Utilities</td>
<td>$504,428</td>
</tr>
<tr>
<td>Valves &amp; Piping (Balance of Plant)</td>
<td>$3,392,915</td>
</tr>
<tr>
<td><strong>Total Machinery &amp; Equipment</strong></td>
<td><strong>$41,921,635</strong></td>
</tr>
<tr>
<td>Steel, Mechanical &amp; Electrical Installation</td>
<td>$15,181,416</td>
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<td><strong>Total Installation</strong></td>
<td><strong>$15,181,416</strong></td>
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<td><strong>Total Project Directs</strong></td>
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<tr>
<td>Engineering, Permits &amp; Project Management</td>
<td>$2,855,153</td>
</tr>
<tr>
<td>Fees &amp; Working Capital</td>
<td>$0</td>
</tr>
<tr>
<td><strong>Total Project Indirects</strong></td>
<td><strong>$2,855,153</strong></td>
</tr>
<tr>
<td><strong>Total Project Cost estimate</strong></td>
<td><strong>$66,976,786</strong></td>
</tr>
</tbody>
</table>
June 11, 2015

Maine Department of Environmental Protection
17 State House Station
Augusta, ME 04333-0017

Re: Fiberight LCC – Letter of Intent to Fund

DTE Energy Services is writing this letter to express our interest in funding Fiberight LLC’s proposed advanced waste processing facility to be located in Hampden, ME (the “Project”) in the event that our due diligence activities described herein proves satisfactory.

DTE Energy Services is engaged in discussions with Fiberight regarding the financing of the design, construction, maintenance and operations of a similar project located in Marion, LA. We have been working with Fiberight’s management and technical team since 2014 and we have had the opportunity to visit their Lawrenceville, VA demonstration plant during that time. We have also conducted a review of financial projections related to the Project.

We have reviewed the proposed budget for the project (attached hereto) totaling approximately $67 million and we can confirm that we would have the financial capacity to provide the required financing in the event that the project proves viable.

This letter is not intended to be a binding commitment to provide financing. A binding financing commitment is subject to our successful completion of due diligence activities including, but not limited to, the Project receiving relevant waste permits from Maine DEP and Fiberight entering into an acceptable waste supply agreement with MRC Main and its charter communities as well as the approval of our Board of Directors. We understand that evidence of financing must be provided prior to project construction.

Sincerely,

Karl R. Wittbold
General Manager Business Development

KRW/tas
Enclosure
### Preliminary Capital Budget – Hampden, ME

#### Project Directs

<table>
<thead>
<tr>
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</tr>
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#### Total Project Cost estimate

<table>
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<tr>
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</tr>
</thead>
<tbody>
<tr>
<td><strong>Total Project Cost estimate</strong></td>
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</tr>
</tbody>
</table>
MUNICIPAL REVIEW COMMITTEE, INC.

FINANCIAL STATEMENTS

For the Year Ended December 31, 2014
# TABLE OF CONTENTS

<table>
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</tr>
</thead>
<tbody>
<tr>
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<tr>
<td>REQUIRED SUPPLEMENTARY INFORMATION:</td>
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<tr>
<td>Management's Discussion and Analysis</td>
<td>3 - 11</td>
</tr>
<tr>
<td>BASIC FINANCIAL STATEMENTS:</td>
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<td>Governmental Fund Balance Sheet / Statement of Net Position -</td>
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<td>December 31, 2014</td>
<td>12</td>
</tr>
<tr>
<td>Statement of Governmental Fund Revenue, Expenditures, and Changes in</td>
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<tr>
<td>Fund Balances / Statement of Activities</td>
<td>13</td>
</tr>
<tr>
<td>Statement of Fiduciary Net Position</td>
<td>14</td>
</tr>
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<td>Statement of Changes in Fiduciary Net Position</td>
<td>15</td>
</tr>
<tr>
<td>NOTES TO FINANCIAL STATEMENTS</td>
<td></td>
</tr>
<tr>
<td>16 - 23</td>
<td></td>
</tr>
<tr>
<td>SUPPLEMENTARY INFORMATION:</td>
<td></td>
</tr>
<tr>
<td>Schedule of Equity Charter Municipality Net Position</td>
<td>Schedule 1</td>
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</tbody>
</table>
Independent Auditors' Report

To the Board of the Municipal Review Committee, Inc.

We have audited the accompanying financial statements of the governmental activities and each major fund of Municipal Review Committee, Inc., (MRC) as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise MRC's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Penobscot Energy Recovery Company (PERC), which represent 29%, 30%, and 22%, respectively, of the total assets, net position, and total additions of the fiduciary fund, Joint Venture of the Charter Municipalities of Municipal Review Committee, Inc. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for PERC, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes examining the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.
Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Municipal Review Committee, Inc., as of December 31, 2014, and the respective changes in financial position, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management’s discussion and analysis on pages 3 through 11 be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Government Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management’s responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise MRC’s basic financial statements. The Schedule of Equity Charter Member Net Position is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Loiselle, Goodwin & Hinds

September 3, 2015
Bangor, Maine
MUNICIPAL REVIEW COMMITTEE, INC.
MANAGEMENT’S DISCUSSION AND ANALYSIS
OF THE FINANCIAL STATEMENTS FOR CALENDAR YEAR 2014

This report provides a discussion and analysis of the financial performance of the Municipal Review Committee, Inc. (MRC) and the Joint Venture of the Charter Municipalities of the Municipal Review Committee, Inc. (Joint Venture), for the fiscal year ended December 31, 2014. Please review it in conjunction with the financial statements and associated notes that follow this section.

1.0 Financial Highlights

Municipal Review Committee, Inc.

- Received $292,792 in total revenue in 2014, compared to $292,977 in total revenue in 2013. Dues from members amounted to $223,972 in 2014, compared to $225,571 in 2013.
- Total expenses in 2014 were $1,028,280, compared to $650,533 in 2013.

Joint Venture

- Distributed $4.097 million to Charter Municipalities, thereby achieving the target values for per-ton waste disposal costs in the first two quarters of $51 per ton for the Equity Charter Municipalities and $54 per ton for the New Charter Municipalities, and in the last two quarters of 2014 of $55 per ton for all Charter Municipalities.
- Represented the Equity Charter Municipalities regarding their ownership interest in the PERC partnership (25.5214 percent of the limited partnership shares, which constitute 90 percent of all shares).
- Maintained a balance of $22.077 million, including accrued interest, in the Tip Fee Stabilization Fund as of the end of 2014 and managed the investment of the fund balance. The MRC remains positioned to utilize the Tip Fee Stabilization Fund to stabilize tipping fees through and beyond the expiration of existing business arrangements for waste disposal in 2018.
- Maintained the balance in the MRC Operating Budget Stabilization Fund at $1.53 million, including accrued interest, by the end of 2014 and managed the investment of the fund balance. The MRC Operating Budget Stabilization Fund provides supplemental support to the MRC’s budget for administration of the Joint Venture, which budget is managed separately, and serves as a source of funds to stabilize dues assessments, provide for continuation of the MRC mission after 2018, and prepare for unforeseen events.
- Held a total Net Position for the benefit of the Charter Municipalities of $34.910 million at the close of 2014.

2.0 Overview of the Financial Statements

The basic financial statements are presented herein in a format that is consistent with the requirements of the Governmental Accounting Standards Board.

Municipal Review Committee, Inc.

The financial statements present the following two different views of MRC:

1. The Governmental Funds Balance Sheet / Statement of Net Position (Balance Sheet) identifies and presents values for the General Fund assets and liabilities of MRC as of the end of the calendar year. The Balance Sheet also identifies and presents adjustments for assets that are not currently available for application to expenditures, and identifies and presents net position after application of the adjustments.
The key General Fund assets shown on the Balance Sheet include the following:

- Cash, which is held in a checking account at Key Bank.
- Membership Fees Receivable, which refers to the dues members owe MRC based on tons of municipal solid waste delivered to PERC.
- Receivables from Bangor Hydro and PERC, with which MRC has agreements with for providing various services.

The Balance Sheet presents prepaid insurance, options to purchase land, and website design costs as assets that are not currently available for use to meet expenditures.

The General Fund fund balance is shown on the Balance Sheet as unrestricted and unassigned.

The net position presented on the Balance Sheet includes the value of prepaid insurance and capital assets, which are not currently available for use to meet expenditures, i.e., available within 60 days of year end.

2. **The Statement of Governmental Fund Revenue, Expenditures and Changes in Fund Balances / Statement of Activities** (Income Statement) identifies and presents revenues and expenditures/expenses over the course of calendar year 2014. The Income Statement also identifies and presents the changes in the General Fund Balance over the course of 2014.

The General Fund revenues shown on the Income Statement include the following:

- Membership Fees.
- Revenue from the PERC Monitoring Agreement.
- Reimbursements of expenses and interest income.

The Income Statement presents as adjustments to expenditures the change in prepaid insurance, acquisition and depreciation of capital assets, and change in accrued vacation for the year.

**Joint Venture**

1. **The Statement of Fiduciary Net Position** (Balance Sheet) identifies and presents values for the Fiduciary Fund assets and liabilities of the Joint Venture as of the end of the calendar year.

The Fiduciary Fund assets shown on the Balance Sheet include the following:

- Cash and cash equivalents, which are held in a Custody Account at Bangor Savings Bank.
- The Tip Fee Stabilization Fund and the MRC Operating Budget Stabilization Fund, which are invested in a set of bonds of varying maturities and managed by an investment advisor, Peoples United Bank.
- Accrued interest on the Investments as of year-end.
- The Equity Charter Municipality investment in PERC, which is accounted for using the equity investment method. Included in the value of PERC is the Charter Municipalities' share of the reserve funds held by the Trustee as part of the security for PERC's outstanding debt.

2. **The Statement of Changes in Fiduciary Net Position** (Income Statement) identifies and presents increases and decreases in Fiduciary Net Position over the course of calendar year 2014.
The Fiduciary Fund additions shown on the Income Statement include the following:

- Performance Credits as a result of PERC operations that were distributed to MRC on behalf of the Charter Municipalities.
- Partnership earnings as a result of a part ownership of PERC.
- Interest income and changes in investment fund values.

The Fiduciary Fund deductions shown on the Income Statement include the following:

- Quarterly distributions of cash paid to the Charter Municipalities.
- Operating transfers from the Operating Budget Stabilization Fund to MRC, to be used by MRC for administrative expenses and for expenses associated with planning for the fulfillment of the MRC mission after the existing arrangements expire in 2018. The MRC made such transfers in 2014 in the amount of $686,000.

3.0 Analysis of Overall Financial Position and Results of Operations

_Municipal Review Committee, Inc._

MRC’s net position decreased $49,488 or 45.88% in 2014. The following table summarizes this change.

<table>
<thead>
<tr>
<th>Governmental Activities</th>
<th>2014</th>
<th>2013</th>
<th>Total %</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cash</td>
<td>$ 9,604</td>
<td>$ 57,411</td>
<td>(87.38)%</td>
</tr>
<tr>
<td>Membership Fees Receivable</td>
<td>56,438</td>
<td>56,502</td>
<td>(0.11)%</td>
</tr>
<tr>
<td>Options to Purchase Land</td>
<td>85,000</td>
<td>20,000</td>
<td>325.00%</td>
</tr>
<tr>
<td>Other Assets</td>
<td>28,924</td>
<td>27,954</td>
<td>3.47%</td>
</tr>
<tr>
<td>Total Assets</td>
<td>179,966</td>
<td>161,867</td>
<td>11.18%</td>
</tr>
<tr>
<td>Current Liabilities</td>
<td>121,589</td>
<td>54,002</td>
<td>125.16%</td>
</tr>
<tr>
<td>Total Net Position</td>
<td>$ 58,377</td>
<td>$107,865</td>
<td>(45.88)%</td>
</tr>
</tbody>
</table>

MRC’s changes in net position are summarized in the following table.

<table>
<thead>
<tr>
<th>Governmental Activities</th>
<th>2014</th>
<th>2013</th>
<th>Total %</th>
</tr>
</thead>
<tbody>
<tr>
<td>Membership Fees</td>
<td>$ 223,972</td>
<td>$ 225,571</td>
<td>(0.71)%</td>
</tr>
<tr>
<td>Other Revenue</td>
<td>68,820</td>
<td>67,406</td>
<td>2.10%</td>
</tr>
<tr>
<td>Total Revenues</td>
<td>292,792</td>
<td>292,977</td>
<td>(0.06)%</td>
</tr>
<tr>
<td>Total Expenses</td>
<td>(1,028,280)</td>
<td>(650,533)</td>
<td>58.07%</td>
</tr>
<tr>
<td>Transfers from Fiduciary Fund</td>
<td>686,000</td>
<td>329,000</td>
<td>108.51%</td>
</tr>
<tr>
<td>Change in Net Position</td>
<td>(49,488)</td>
<td>(28,556)</td>
<td>(73.30)%</td>
</tr>
<tr>
<td>Beginning Net Position</td>
<td>107,865</td>
<td>136,421</td>
<td></td>
</tr>
<tr>
<td>Ending Net Position</td>
<td>$ 58,377</td>
<td>$107,865</td>
<td></td>
</tr>
</tbody>
</table>

_Joint Venture_

The MRC manages the assets of the Charter Municipalities in order to achieve two key objectives. First, MRC seeks to distribute sufficient cash on a quarterly basis to the Charter Municipalities in order to reduce their net cost for disposal of waste at the PERC facility to a pre-determined system-wide average per-ton net cost known as the “target value.” In the first two quarters of calendar year 2014, the target values were $51 per ton for Equity Charter Municipalities and $54 per ton for New Charter Municipalities. In the last two quarters of calendar year 2014, the target value was $55 per ton for all Charter Municipalities. Second, MRC seeks to position the Charter Municipalities to continue to achieve target
values to be determined by the MRC Board of Directors through 2018 by (a) ensuring that the Facility maintains its performance in providing waste disposal services; (b) maintaining an appropriate ownership position in the PERC partnership; (c) setting aside sufficient funds in the Tip Fee Stabilization Fund, and (d) managing other net position.

The Joint Venture’s net position increased from $34.50 million to $34.91 million, or 1.19%, in 2014. The following table summarizes these changes.

<table>
<thead>
<tr>
<th>Fiduciary Activities</th>
<th>Total % Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cash and Investments</td>
<td>1.03%</td>
</tr>
<tr>
<td>Investment in PERC</td>
<td>0.98%</td>
</tr>
<tr>
<td>Total Assets</td>
<td>1.02%</td>
</tr>
<tr>
<td>Tipping Fee Rebates Payable</td>
<td>(4.79)%</td>
</tr>
<tr>
<td>Total Net Position</td>
<td>1.19%</td>
</tr>
</tbody>
</table>

The Joint Venture’s changes in net position are summarized in the following table.

<table>
<thead>
<tr>
<th>Fiduciary Activities</th>
<th>Total % Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>PERC Performance Credits</td>
<td>(10.40)%</td>
</tr>
<tr>
<td>Share of PERC’s Net Income</td>
<td>94.477%</td>
</tr>
<tr>
<td>Investment Income</td>
<td>-</td>
</tr>
<tr>
<td>Total Additions</td>
<td>17.34%</td>
</tr>
<tr>
<td>Total Deductions</td>
<td>1.19%</td>
</tr>
<tr>
<td>Change in Net Position</td>
<td>-</td>
</tr>
<tr>
<td>Beginning Net Position</td>
<td></td>
</tr>
<tr>
<td>Ending Net Position</td>
<td></td>
</tr>
</tbody>
</table>

MRC distributed sufficient cash in each of the four quarters of 2014 to achieve the target values as shown in the following table:

<table>
<thead>
<tr>
<th>Quarter</th>
<th>1</th>
<th>2</th>
<th>3</th>
<th>4</th>
</tr>
</thead>
<tbody>
<tr>
<td>Tip fee, prior quarter</td>
<td>$74.75</td>
<td>$76.00</td>
<td>$77.00</td>
<td>$77.00</td>
</tr>
<tr>
<td>Distribution to Equity Charter Municipalities</td>
<td>$23.75</td>
<td>$25.00</td>
<td>$22.00</td>
<td>$22.00</td>
</tr>
<tr>
<td>Net disposal cost for Equity Charter Municipalities, system weighted average</td>
<td>$51.00</td>
<td>$51.00</td>
<td>$55.00</td>
<td>$55.00</td>
</tr>
<tr>
<td>Target value for Equity Charter Municipalities</td>
<td>$51.00</td>
<td>$51.00</td>
<td>$55.00</td>
<td>$55.00</td>
</tr>
<tr>
<td>Distribution to New Charter Municipalities</td>
<td>$20.75</td>
<td>$22.00</td>
<td>$22.00</td>
<td>$22.00</td>
</tr>
<tr>
<td>Net disposal cost for New Charter Municipalities</td>
<td>$54.00</td>
<td>$54.00</td>
<td>$55.00</td>
<td>$55.00</td>
</tr>
<tr>
<td>Target value for New Charter Municipalities</td>
<td>$54.00</td>
<td>$54.00</td>
<td>$55.00</td>
<td>$55.00</td>
</tr>
</tbody>
</table>

All values are in dollars per ton.

By the end of 2014, the balance in the Tip Fee Stabilization Fund was $22,077 million. Based on the funds available as of the end of 2014 and the anticipated Performance Credits and PERC partnership distributions (assuming that the PERC facility will continue to perform as it has in the past few years), MRC has projected that the Charter Municipalities will have sufficient resources to continue to achieve the target values through 2018.
A key purpose of the Tip Fee Stabilization Fund is to position the Charter Municipalities to realize the benefits of affordable, long-term, environmentally sound disposal of MSW beyond 2018. Maintaining the existing target value unchanged, however, would draw down most of the balance in the Tip Fee Stabilization Fund by 2018, thereby undermining the capability to achieve MRC’s mission beyond 2018.

Thus, at its October 2010 meeting, the MRC Board of Directors voted to adopt a Target Value Step Increase Implementation Plan to implement an increase in target values on an annual basis through 2018. This plan established increased target values for the Equity Charter Municipalities as follows:

- $46 per ton as of July 1, 2011
- $48 per ton as of July 1, 2012
- $51 per ton as of July 1, 2013
- $55 per ton as of July 1, 2014
- $59 per ton as of July 1, 2015
- $63 per ton as of July 1, 2016
- $67 per ton as of July 1, 2017

The target value for the New Charter Municipalities was set at $54 per ton through July 1, 2014, and then set at $55 per ton for the remainder of 2014. From 2015 and thereafter, the target values for the New Charter Municipalities are the same as the target values for the Equity Charter Municipalities per the schedule set forth above.

The intent of these increases is to avoid a spike in disposal costs; prepare the Charter Municipalities for post-2018 disposal costs; and, to maintain funds in reserve for use in enhancing the negotiating position and capacity of MRC to make available the best possible post-2018 arrangements for management of MSW for the Charter Municipalities.

4.0 Significant Transactions

MRC managed the following transactions on a routine basis during the year:

- Receipt of Performance Credits from PERC on a monthly basis.
- Receipt of partnership distributions from PERC on a monthly basis.
- Distribution of cash to Charter Municipalities to achieve the target values on a quarterly basis.
- Transfer of funds from the Custody Account to the Tip Fee Stabilization Fund in the fourth quarter of 2014.
- Transfer of funds to the MRC Operating Account from the Custody Account in the first, third and fourth quarters of 2014.

5.0 Capital Assets and Debt Administration

MRC had no outstanding debt in 2014.

MRC no longer receives payments of principal and interest on the promissory note from Bangor Hydro, as had been the case in 2008 and in prior years. Bangor Hydro made the last payment of principal and interest on the Note in May 2008.
6.0 Economic Factors and Significant Foreseeable Future Conditions

MRC notes the following significant foreseeable future conditions with the potential to affect performance in 2014 and beyond:

- **Facility Maintenance Costs.** The facility operator, acting for PERC, LP, is planning to incur major maintenance expenditures for the Facility to ensure that operations continue through and beyond 2018. Implementation of capital and maintenance investments in the Facility’s major processing and production systems will continue to be an integral factor in maintaining economic performance in 2015 and thereafter. The total cost of the investments required to sustain economic performance has increased in recent years. There is no assurance that the level of future investment in capital and major maintenance projects at the Facility as required to maintain current levels of performance will not exceed projections in the coming years, or that performance will be maintained at current levels.

  As a facility with a nameplate generating capacity of more than 20 MW, the Facility is required to comply with new requirements for the reliability and security of the regional electric grid, as overseen by the Northeast Power Coordinating Council (NPCC), the North American Electric Reliability Corporation (NERC) and other related organizations of applicable jurisdiction. These requirements, which can require changes to physical plant as well as development and documentation of operating procedures, continue to evolve and expand. There is no assurance regarding the nature of the full set of NPCC and NERC requirements that the Facility might be required to implement, nor is there assurance regarding the cost and impact on performance of satisfying such requirements.

- **Waste Acquisition.** In 2014, PERC received 312,315 tons of municipal solid waste (MSW). The MSW included 119,344 tons of MSW from commercial and spot market arrangements to supplement the 179,493 tons of MSW reported by PERC as delivered by Charter Municipalities and 13,478 tons of MSW delivered by other municipalities. MSW deliveries to PERC by Charter Municipalities increased by 345 tons (0.2 percent) from 2013 to 2014, and, per PERC’s records, fell short by 4,759 tons of the guaranteed annual tonnage (GAT) that the Charter Municipalities, in aggregate, were obligated to deliver to PERC in 2014 to avoid shortfall penalties. Such shortfall does not account for MSW delivered to PERC that originated within the boundaries of Charter Municipalities but was credited to the accounts of commercial haulers. Whether such shortfall penalties will be assessed in 2015 for shortfalls in 2014 and prior years, and the magnitude of such penalties, had not been finalized as of this writing.

  Quantities of MSW available to the PERC facility have declined for a number of reasons, including lingering effects of the economic downturn; waste reduction or diversion through pay-as-you-throw and similar programs; and increased recycling resulting from new single-stream programs. There is no assurance that MSW from the commercial and spot market arrangements will continue to be available to PERC in the future in the same quantities as it was acquired in the past, nor is there assurance that the quantities of MSW delivered by the Charter Municipalities, which include significant amounts of MSW originating from commercial sources within their borders and delivered to the account of the municipalities, will not decline from delivery levels in prior years. Thus, there is no assurance that the Charter Municipalities will not be exposed to further delivery shortfall penalties in future years. Moreover, there is no assurance that the Charter Municipalities will not be exposed to reduced Performance Credits and distributions of cash from the PERC Partnership due to reduced economic performance at PERC as a result of declines in waste deliveries.

- **Competition with other disposal facilities.** PERC actively competes with other disposal facilities to acquire MSW as needed to allow the facility to operate at capacity. Competing disposal facilities at the start of 2014 include two other operating municipal waste combustion facilities in Maine;
operating landfills that are permitted to accept MSW in Maine; and facilities that are located outside of Maine. Failure of PERC to attract sufficient MSW to allow the facility to operate at capacity, or loss of significant quantities of MSW to competing disposal facilities, could have a significant adverse impact on the economic performance of PERC in 2015 and thereafter, and could adversely affect the capability for Charter Municipalities to achieve the target values through 2018.

The competitive market for disposal of MSW in Maine changed dramatically in 2013 due to the following events:

1. The Maine Energy Resource Company (MERC) facility in Biddeford was shut down permanently at the end of 2012. The MERC facility had previously accepted for disposal about 120,000 tons per year of MSW generated in Maine and nearly 170,000 tons per year of MSW from other states. Such MSW must now be managed through other facilities.

2. The Juniper Ridge Landfill in Old Town applied for and received approval from the Maine DEP to amend its operating license to allow acceptance for disposal, under a number of stated conditions, of unprocessed in-state MSW that had previously been accepted at the Maine Energy Resource Company (MERC) facility in Biddeford. The license amendment was requested by a corporate affiliate of Casella Waste Systems, Inc. (Casella), which operates the Juniper Ridge Landfill, and which owned and operated the MERC facility, through corporate affiliates.

3. In light of the above, the PERC partnership, PERC’s private owners, and Casella negotiated a new contract (the Casella-PERC Contract) regarding delivery of MSW to the PERC facility from in-state sources, including MSW that had previously been delivered to the MERC facility.

The new Casella-PERC contract would have Casella deliver up to 100,000 tons per year of MSW to the PERC facility, including up to 30,000 tons per year of MSW that had previously been delivered to the MERC facility from in-state sources. Thus, the new arrangements provide additional assurance that the PERC facility will be able to secure sufficient MSW to operate at or near its full capacity with maximum reliance on MSW generated within Maine and with reduced reliance on MSW imported from other states. Actual deliveries from Casella’s affiliated companies in 2014 were on the order of 68,000 tons and did reduce reliance on other sources of out-of-state MSW to enable the PERC Facility to operate at or capacity. Nonetheless, there is no certainty that the PERC facility will not face shortfalls in the availability of MSW as required to operate at full capacity. Such circumstances might have a significant adverse impact on the economic performance of PERC in 2015 and beyond.

Environmental regulation. Many aspects of the operation of the Facility are subject to stringent regulation of the Maine Department of Environmental Protection (the DEP) and by other federal, state, and local agencies. Thus, there is always a risk that changes in applicable law, regulations, or regulatory policies and enforcement practices will have an adverse impact on the Facility’s performance or the economics of continuing Facility operation. The Facility works diligently to comply with all applicable environmental laws, regulations, permits, and policies. In addition, MRC works jointly with PERC on an ongoing basis to monitor potential changes in applicable laws, regulations, permits, and policies in order to identify initiatives that might have an adverse impact on the Facility and to ensure that such impacts are recognized and given due consideration. Nevertheless, there is no assurance that the Facility will not be adversely affected in the future by changes in applicable law, regulation, regulatory policy, or enforcement practices.

The products of combustion at the Facility that are emitted to the atmosphere include, among other things, carbon dioxide, which is considered a contributor to global warming and, pursuant to a 2009 ruling of the U.S. Environmental Protection Agency, is also considered a regulated pollutant. The contribution to global warming by the Facility’s emissions of carbon dioxide is more than offset by
two factors of its operation. First, the Facility combusts municipal solid waste that, had it been deposited in a landfill, might have caused emission to the atmosphere of methane and other greenhouse gases with a greater overall contribution to global warming than the carbon dioxide emitted from the Facility. Second, the Facility generates electricity from the combustion of waste that displaces a like amount of electricity that might have been generated from combustion of fossil fuels at facilities with emissions that contribute proportionately more to global warming than the Facility. Nonetheless, both the U.S. Congress and the U.S. Environmental Protection Agency are considering new measures to control carbon dioxide emissions and global warming that might have an adverse impact on Facility operations. There is no assurance as to what the nature or magnitude of such impacts might be.

- **Electric utility regulation.** In 2014, approximately 58 percent of all revenue realized by PERC was in the form of payments for electricity purchased by Bangor Hydro pursuant to a Power Purchase Agreement (PPA) that was originally executed in 1984 and is expected to remain in effect through March 31, 2018. Such purchases undertaken pursuant to the PPA in 2013 were at prices generally in excess of market rates for electricity and associated products. In recognition of the PPA prices for electricity and related contract terms, in 1998 the PPA was amended to provide cost mitigation to Bangor Hydro. Such amendment was reviewed and approved by the Maine Public Utilities Commission (the Maine PUC), which has regulatory jurisdiction over Bangor Hydro and its power purchase arrangements. The Maine PUC ruled that the above-market purchases of electricity by Bangor Hydro pursuant to the PPA qualify as “stranded costs” and has set forth a procedure for recovery of such costs on an ongoing basis. Nevertheless, there is no assurance that the Facility might not be adversely affected in the future by changes in the regulatory treatment of electricity purchases pursuant to the PPA or by changes in the procedures for recovery of stranded costs.

- **Emerging technologies.** The MRC is aware of numerous new technologies that are being developed to process and dispose of municipal solid waste, including approaches that utilize new equipment for mixed waste processing, sorting, pelletization, gasification, pyrolysis, plasma arc destruction, anaerobic digestion, thermal de-polymerization and for other purposes. Several reference facilities utilizing these technologies are being constructed and operated in the United States on a commercial basis. Although there are no facilities applying such technologies to solid waste management that are operating or under construction in Maine, it is possible that such a technology will be developed and emerge in the future with adverse economic consequences on the PERC Facility. MRC continues to work with the private partners in PERC to monitor and evaluate the emergence of such technologies from the perspective of (a) modifying the PERC facility to incorporate such technology; or (b) evaluating whether a facility incorporating such technology might be developed as a successor for managing MSW currently delivered to the PERC facility after the existing disposal agreements expire in 2018.

- **Post-2018 planning initiative.** The MRC is proceeding with development of a new facility to manage MSW originating in its member municipalities after the existing disposal agreements expire in 2018. To this end, the MRC has selected a developer of an emerging technology, Fiberight, Inc. (Fiberight), that would own and manage design, permitting, financing, construction and operation of the new facility on a site secured by the MRC. The MRC has also taken steps to secure commitments from its member municipalities to consider participation in the facility being developed.

At this time, the MRC intends to have its member municipalities manage their MSW through delivery to the PERC Facility through and into 2018 in accordance with the existing disposal agreements. Nonetheless, the MRC recognizes that its efforts to evaluate and develop alternatives after the disposal agreements expire in 2018 might have impacts on the performance of the existing facilities and under the existing arrangements prior to their expiration in 2018. There is no assurance as to what the nature or magnitude of such impacts might be.
There has been disagreement between the private and public sector partners in the PERC Partnership regarding the preferred course of action after 2018 and the management of funds related to the future of the PERC Facility. The partners have disagreed regarding expenditure of partnership funds on professional and legal services; on government relations and lobbying regarding legislation that might affect the competitiveness of the PERC Facility after 2018; and on related matters. As 2018 approaches, additional disagreements might occur regarding expenditures on capital projects or improvements to the PERC Facility related to life extension or continued operations after 2018. There is no assurance as to what the nature or magnitude of the impacts might be of such disagreements or expenditures on the economic performance of the PERC Facility. In this context, the MRC has filed suit in federal court against the private general partner in the PERC facility to seek recovery of certain funds that such general partner diverted from the PERC Partnership without what the MRC would consider to be proper authorization. There is no assurance as to the costs or results of such suit or how such results might affect future cash flows from the PERC Partnership or to the MRC.

7.0 Contact Information

More information on MRC and the Joint Venture may be obtained at MRC’s administrative office, 395 State Street, Ellsworth, ME 04605.
MUNICIPAL REVIEW COMMITTEE, INC.  
GOVERNMENTAL FUNDS BALANCE SHEET / STATEMENT OF NET POSITION  
DECEMBER 31, 2014

<table>
<thead>
<tr>
<th>ASSETS</th>
<th>General Fund</th>
<th>Adjustments</th>
<th>Statement of Net Position</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cash - Checking Account</td>
<td>$ 9,604</td>
<td>-</td>
<td>$ 9,604</td>
</tr>
<tr>
<td>Membership Fees Receivable</td>
<td>56,438</td>
<td>-</td>
<td>56,438</td>
</tr>
<tr>
<td>Accounts Receivable - Bangor Hydro</td>
<td>14,658</td>
<td>-</td>
<td>14,658</td>
</tr>
<tr>
<td>Reimbursements Receivable - PERC</td>
<td>2,640</td>
<td>-</td>
<td>2,640</td>
</tr>
<tr>
<td>Prepaid Insurance</td>
<td>-</td>
<td>$ 10,750</td>
<td>10,750</td>
</tr>
<tr>
<td>Capital Assets:</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Options to Purchase Land</td>
<td>-</td>
<td>85,000</td>
<td>85,000</td>
</tr>
<tr>
<td>Website Design Costs</td>
<td>-</td>
<td>876</td>
<td>876</td>
</tr>
<tr>
<td>Total Capital Assets</td>
<td></td>
<td>85,876</td>
<td>85,876</td>
</tr>
<tr>
<td>Total Assets</td>
<td>$ 83,340</td>
<td>96,626</td>
<td>179,966</td>
</tr>
</tbody>
</table>

| LIABILITIES                                 |              |             |                           |
| Accounts Payable                            | $ 103,830    | -           | 103,830                   |
| Accrued Payroll                             | 2,906        | -           | 2,906                     |
| Accrued Vacation                            | -            | 14,853      | 14,853                    |
| Total Liabilities                           | 106,736      | 14,853      | 121,589                   |

| FUND BALANCES / NET POSITION                |              |             |                           |
| Fund Balances:                              |              |             |                           |
| Unassigned                                  | (23,396)     | 23,396      | -                         |
| Total Liabilities and Fund Balances         | $ 83,340     |             |                           |

Net Position:  
Invested in Capital Assets | 85,876 | 85,876 |  
Unrestricted               | (27,499) | (27,499) |  
Total Net Position         | $ 58,377 | $ 58,377 |  

The accompanying notes are an integral part of these financial statements.
MUNICIPAL REVIEW COMMITTEE, INC.
STATEMENT OF GOVERNMENTAL FUND REVENUE, EXPENDITURES,
AND CHANGES IN FUND BALANCES / STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2014

<table>
<thead>
<tr>
<th></th>
<th>General Fund</th>
<th>Adjustments</th>
<th>Statement of Activities</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>REVENUE</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Membership Fees</td>
<td>$ 223,972</td>
<td>-</td>
<td>$ 223,972</td>
</tr>
<tr>
<td>PERC Monitoring Agreement</td>
<td>58,056</td>
<td>-</td>
<td>58,056</td>
</tr>
<tr>
<td>Reimbursements for PERC Oversight Committee Expenses</td>
<td>10,560</td>
<td>-</td>
<td>10,560</td>
</tr>
<tr>
<td>Interest Income</td>
<td>204</td>
<td>-</td>
<td>204</td>
</tr>
<tr>
<td><strong>Total Revenue</strong></td>
<td>292,792</td>
<td>-</td>
<td>292,792</td>
</tr>
</tbody>
</table>

**EXPENDITURES / EXPENSES**

*Current:*

- Legal Fees: 176,700 - $ 176,700
- Payroll Costs: 127,889 $ 6,583 134,472
- Consulting - Resource Management: 100,810 - 100,810
- Legislative Advocacy and Communications: 55,570 - 55,570
- Administrative and Miscellaneous: 37,945 584 38,529
- Insurance: 11,750 (1,206) 10,544
- Audit Fee: 11,500 - 11,500
- Occupancy: 8,400 - 8,400
- Post-2018 Planning:
  - Consulting: 175,754 - 175,754
  - RFEI Process: 61,991 - 61,991
  - Communications: 61,984 - 61,984
  - DEP Process: 39,024 - 39,024
  - Other: 4,772 - 4,772

*Capital Outlay:*

- Option to Purchase Land: 65,000 (65,000) -
- **Total Expenditures / Expenses** 1,087,319 (59,039) 1,028,280

**EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES BEFORE OTHER FINANCING SOURCES AND USES**

(794,527) 794,527 -

**OTHER FINANCING SOURCES AND USES**

Transfers from the MRC Operating Budget Stabilization Fund of the Joint Venture of the Charter Municipalities of Municipal Review Committee, Inc.: 686,000 (686,000) -

**EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES**

(108,527) 108,527 -

**TRANSFERS FROM FIDUCIARY FUND**

- 686,000 686,000

**CHANGE IN NET POSITION**

- $(49,488) (49,488)

**FUND BALANCE / NET POSITION - January 1, 2014**

85,131 107,865

**FUND BALANCE / NET POSITION - December 31, 2014**

$(23,396) $ 58,377

The accompanying notes are an integral part of these financial statements.
MUNICIPAL REVIEW COMMITTEE, INC.
STATEMENT OF FIDUCIARY NET POSITION
JOINT VENTURE OF THE CHARTER MUNICIPALITIES
OF MUNICIPAL REVIEW COMMITTEE, INC.
DECEMBER 31, 2014

<table>
<thead>
<tr>
<th>ASSETS</th>
<th>Fiduciary Fund</th>
</tr>
</thead>
<tbody>
<tr>
<td>Custody Account</td>
<td>$1,977,458</td>
</tr>
<tr>
<td>Tip Fee Stabilization Fund</td>
<td>22,020,353</td>
</tr>
<tr>
<td>MRC Operating Budget Stabilization Fund</td>
<td>1,526,966</td>
</tr>
<tr>
<td>Accrued Interest Income</td>
<td>61,397</td>
</tr>
<tr>
<td>Investment in PERC</td>
<td></td>
</tr>
<tr>
<td>Total Assets</td>
<td>35,886,588</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>LIABILITIES</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Tipping Fee Rebates Payable</td>
<td>976,380</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>NET POSITION</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Held for the Benefit of the Equity Charter Municipalities of Municipal Review Committee, Inc.</td>
<td>$34,910,208</td>
</tr>
</tbody>
</table>

The accompanying notes are an integral part of these financial statements.
MUNICIPAL REVIEW COMMITTEE, INC
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
JOINT VENTURE OF THE CHARTER MUNICIPALITIES
OF MUNICIPAL REVIEW COMMITTEE, INC.
FOR THE YEAR ENDED DECEMBER 31, 2014

<table>
<thead>
<tr>
<th>Fiduciary Fund</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>ADDITIONS</strong></td>
<td></td>
</tr>
<tr>
<td>PERC Performance Credits</td>
<td>$3,872,626</td>
</tr>
<tr>
<td>Interest and Dividend Income</td>
<td>234,968</td>
</tr>
<tr>
<td>Net Earnings from Investment in PERC</td>
<td>1,118,652</td>
</tr>
<tr>
<td>Appreciation (Depreciation) of Investments</td>
<td>(81,848)</td>
</tr>
<tr>
<td><strong>Total Additions</strong></td>
<td>5,144,398</td>
</tr>
<tr>
<td><strong>DEDUCTIONS</strong></td>
<td></td>
</tr>
<tr>
<td>Rebates of Tipping Fees</td>
<td>4,048,203</td>
</tr>
<tr>
<td>MRC Operating Budget Stabilization Fund Transfers to General Fund</td>
<td>686,000</td>
</tr>
<tr>
<td><strong>Total Deductions</strong></td>
<td>4,734,203</td>
</tr>
<tr>
<td><strong>CHANGE IN NET POSITION</strong></td>
<td>410,195</td>
</tr>
</tbody>
</table>

**NET POSITION - January 1, 2014**

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
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</thead>
<tbody>
<tr>
<td><strong>34,500,013</strong></td>
<td></td>
</tr>
</tbody>
</table>

**NET POSITION - December 31, 2014**

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>$34,910,208</strong></td>
<td></td>
</tr>
</tbody>
</table>
1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Municipal Review Committee, Inc. (MRC) was organized as a nonprofit corporation in 1991 to better ensure the continuing availability to its members of long-term, reliable, safe, and environmentally sound methods of solid waste disposal at a stable and reasonable cost. It was formed by municipalities with waste disposal agreements with Penobscot Energy Recovery Company Limited Partnership (PERC). Its members (also known as Charter Municipalities) include counties, refuse disposal districts, public waste disposal corporations, municipalities, and other quasi-municipal entities. Only municipalities within the State of Maine may be eligible for membership upon execution of a waste-disposal agreement with MRC.

MRC’s Board of Directors is elected by the Charter Municipalities, and must be persons who, at the time of their election, are either elected or appointed officials, employees, or legal residents of the Charter Municipalities. As of December 31, 2014, MRC’s membership was made up of 86 “Equity” Charter Municipalities and 47 “New” Charter Municipalities.

MRC’s financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for governmental nonprofit entities through its pronouncements (Statements and Interpretations). The more significant accounting policies, established in GAAP and used by the Reporting Entity, are discussed below.

A. Financial Reporting Entity

The financial reporting entity is comprised of the following:

- **Primary Government**
  Municipal Review Committee, Inc.

- **Component Unit**
  Joint Venture of the Charter Municipalities of Municipal Review Committee, Inc.

These financial statements present the activities of MRC (the primary government) and its component unit. As defined by GASBS No. 14, component units are legally separate entities that are included in the primary government’s reporting entity because of the significance of their operating or financial relationships with the primary government. However, as the relationship between MRC and its component unit is fiduciary in nature, the component unit’s activities are reported in a fiduciary fund and are not blended with the activities of MRC.

*Municipal Review Committee, Inc.*

MRC acts as a liaison for and as a representative of its members with the PERC and Emera Maine, f.k.a. Bangor Hydro-Electric Company (Bangor Hydro). In performing this function, MRC:

- Reviews PERC’s monthly and annual financial performance and operating reports.
- Reviews PERC’s quarterly tipping fee adjustments.
- Reviews projected and documented utilization of the Capital Maintenance and Reserve Account (CMRA) monies.
- Oversees the CMRA.
- Reviews and verifies PERC’s calculation of cash and performance credits to be provided to MRC’s members and PERC.
MUNICIPAL REVIEW COMMITTEE, INC.
NOTES TO FINANCIAL STATEMENTS

- Reviews PERC’s compliance with performance standards.
- Participates in the Oversight Committee of the PERC Partnership.
- Enforces the priority lien MRC’s members have on the CMRA monies in the event of termination of PERC’s operations.
- Identifies alternative waste disposal options that may be implemented following termination of the members’ waste disposal agreements with PERC, including, but not limited to, developing, financing, and/or operating a new integrated solid waste disposal facility to serve the Charter Municipalities.
- For members who elected as of September 30, 1998, to become “Equity” Charter Municipalities:
  1. Purchases, sells, and otherwise deals with the members’ limited partnership interest in PERC, as well as the Net Cash Flow from the ownership of PERC; and
  2. Receives and/or directs the cash distributions from PERC known as performance credits and determines the allocation, use, and application of those funds.

Joint Venture of the Charter Municipalities of Municipal Review Committee, Inc.

The Joint Venture of the Charter Municipalities of Municipal Review Committee, Inc. (Joint Venture) is an organization that resulted from a contractual arrangement among certain members of MRC (known as Equity Charter Municipalities), PERC, and Bangor Hydro. It was formed to pool resources of the Equity Charter Municipalities for the long-term goal of handling the disposal of their present and projected volumes of nonhazardous municipal solid waste at a stable and reasonable cost. Those resources are administered by MRC. New members (known as New Charter Municipalities) do not have an ongoing financial interest in the Joint Venture and do not participate in the purchase of a limited partnership interest in PERC.

In 1998, the waste disposal agreements of the Equity Charter Municipalities were amended and restated, and extended to 2018, as part of a settlement that involved the refinancing of PERC’s outstanding debt and the renegotiation of a power purchase agreement between PERC and Bangor Hydro, which purchases the electrical output of PERC’s waste-to-energy facility (“Facility.”) In exchange for certain guarantees, the Equity Charter Municipalities negotiated to receive the following:

Performance Credits from Facility operations. The Charter Municipalities are entitled to receive one-third of the Net Distributable Cash generated from the operation of the Facility, which is known as Performance Credits. Through September 2000, 15% of the Performance Credits were required to be deposited into a restricted cash account, which could only be used for acquisitions of PERC. The Performance Credits are now being directed to the Joint Venture without any requirement for deposit into a restricted account.

Warrants to purchase 1,000,000 shares of Bangor Hydro. The Equity Charter Municipalities received warrants to purchase Bangor Hydro common stock at a price of $7.00 per share. During the year ended December 31, 2001, the then remaining unexercised 700,900 warrants were exchanged for a $13,667,550 promissory note from Bangor Hydro.

Bangor Hydro $2,000,000 reserve. The Equity Charter Municipalities were entitled to receive $2,000,000 from Bangor Hydro over a four-year period. This cash was deposited into a restricted cash account, which could only be used for acquisitions of a limited partnership interest in PERC.
MUNICIPAL REVIEW COMMITTEE, INC.
NOTES TO FINANCIAL STATEMENTS

One-third of $10,000,000 in reserves. The Charter Municipalities are entitled to receive one-third of three reserves upon PERC’s repayment of its outstanding debt. These reserves were held as collateral for the bondholders. The debt was refinanced during the year ended December 31, 2012, and the requirement for PERC to maintain $10,000,000 in the reserve accounts was reduced to $2,000,000. MRC has received one-third of the released funds.

The waste disposal agreements of the Equity Charter Municipalities provide that the interests acquired in PERC be allocated among themselves based on their respective shares of cumulative Performance Credits and other cash flows and reserves. To facilitate this allocation, MRC allocates resources among the municipalities on the basis of actual tons of acceptable waste delivered to PERC each quarter.

In an effort to stabilize the net cost of the disposal of the Charter Municipalities’ solid waste, rebates of tipping fees are paid to the Charter Municipalities on a system-wide average basis to offset the difference between the tipping fee paid and the applicable target price.

B. Basis of Presentation

Government-Wide Financial Statements

The government-wide financial statements (i.e., statement of net position and the statement of activities) display information about the reporting entity as a whole. They include all funds of the reporting entity except fiduciary funds. The governmental activities are financed by administrative fees paid by members and operating transfers from the fiduciary fund’s Operating Budget Stabilization Fund.

Fund Financial Statements

The fund financial statements of the reporting entity are organized into funds, each of which is considered a separate accounting entity. Each fund is accounted for with a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. The funds have been organized into two categories: governmental and fiduciary.

Governmental. The General Fund is the Entity’s only governmental fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

Fiduciary. Fiduciary funds are used to account for assets held for the benefit of other parties that generally are not used to finance the governmental entity’s own operations.

C. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. The accounting objective is the determination of changes in net position and financial net position. All assets and liabilities (whether current or noncurrent) are reported.
The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are generally recorded as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Entity considers revenues to be available if they are to be collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting.

The accounting objective of governmental funds is the presentation of the sources, uses, and balances of the Entity’s expendable financial resources and related liabilities. The revenues associated with the current fiscal period and susceptible to accrual are the membership fees, PERC monitoring agreement, and reimbursements. All other governmental fund revenues are considered measurable and available only when the Entity receives cash.

The fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. The accounting objective is the measurement of the changes in net position and financial position. All assets and liabilities (whether current or noncurrent) are reported.

D. Assets, Liabilities, and Equity

Membership Fees Receivable. Annually, the Board of Directors determines an administrative fee necessary to support the Entity’s oversight duties. Each member pays its proportionate share based upon waste tonnage delivered to PERC. Membership Fees Receivable represents uncollateralized amounts due from members for the administrative fees.

Accounts Receivable – Bangor Hydro. During the year ended December 31, 1998, MRC completed negotiations to restructure the contractual relationships among MRC, its members, Bangor Hydro, and PERC through March 31, 2018. The agreement requires Bangor Hydro to pay MRC $10,000 each calendar quarter to cover costs associated with monitoring PERC’s operations. This amount is adjusted once each year to reflect changes in the Consumer Price Index.

Custody Account. The Custody Account is the operating cash account of the Joint Venture. All deposits made to and held in this account are invested in Federated Government Obligations Money Market Fund. This investment is carried at fair value based on quoted market prices.

Tip Fee Stabilization Fund. In 2001, the Board of MRC voted to set aside a portion of the Performance Credits received each quarter into an investment account for future distributions to Charter Municipalities. In 2003, the Board voted to temporarily suspend additional purchases of PERC and to transfer to this Fund amounts in the Custody Account when they exceed a certain minimum balance. The investments in this account are carried at fair value based on quoted market prices.

Operating Budget Stabilization Fund. In 2004, the Board of MRC voted to establish this investment account from certain funds that the Joint Venture had received from the general partner of PERC. These investments may be used to provide MRC with funds each year through March 31, 2018, for balancing its annual operating budget in the event of contingencies. The investments in this account are carried at fair value based on quoted market prices.
Net Position. Equity in government-wide financial statements is classified as net position. Net position is further classified as invested in capital assets, restricted, and unrestricted. Capital assets are assets that are associated with governmental activities and arise from expenditures of governmental fund resources. Restricted net position consists of equity with constraints placed upon its use either by (1) external groups such as creditors or the laws and regulations of other governments, or (2) law through constitutional provisions or enabling legislation.

Equity in fiduciary fund financial statements is also classified as net position. This net position is not divided into the three categories used in government-wide financial statements. It simply reports the difference between the fund’s assets and liabilities, and is shown as “Net position held for the benefit of the Equity Charter Municipalities of Municipal Review Committee, Inc.”

Fund Balance. Governmental fund equity is classified as fund balance. The fund balance is further classified as restricted, committed, assigned, or unassigned. Restricted funds consist of amounts that are legally restricted by external parties or laws for a specific purpose. Committed funds consist of amounts that can only be used for a specific purpose pursuant to constraints imposed by the Board. Assigned funds represent tentative plans for future use.

2. DEPOSITS AND INVESTMENTS

a. Custodial Credit Risk—Deposits

Custodial credit risk is the risk that in the event of a bank failure, the entity’s deposits may not be returned to it. The Entity does not have a deposit policy for custodial credit risk. As of December 31, 2014, $103,508 of the Entity's deposits held in banks totaling $5,286,831 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized $103,508

The Entity has not experienced any losses in the past. Management believes it is not exposed to any significant risk on its uninsured and uncollateralized cash deposits.

b. Credit Risk, Concentration of Credit Risk, and Interest Rate Risk—Investments

The following schedule summarizes the Fiduciary Fund’s investments at December 31, 2014:

<table>
<thead>
<tr>
<th>Market Value</th>
<th>Investment Maturities (in Years)</th>
<th>Weighted Average Maturity</th>
</tr>
</thead>
<tbody>
<tr>
<td>U.S. Treasury Notes</td>
<td>$3,502,550</td>
<td>$999,960</td>
</tr>
<tr>
<td>U.S. Government Agency Bonds:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Federal Home Loan Bank</td>
<td>10,460,875</td>
<td>3,863,325</td>
</tr>
<tr>
<td>Federal Farm Credit Bank</td>
<td>3,465,437</td>
<td>755,050</td>
</tr>
<tr>
<td>Federal National Mortgage Association</td>
<td>253,418</td>
<td>-</td>
</tr>
<tr>
<td>Total Bonds</td>
<td>14,179,730</td>
<td>4,618,375</td>
</tr>
</tbody>
</table>
Maine statutes authorize the Entity to invest its municipal revenues in all obligations of the U.S. government and its instrumentalities, in U.S. agencies within the three highest ratings issued by nationally recognized statistical rating organizations, in repurchase agreements secured by U.S. obligations, and in shares of registered mutual fund companies that invest in U.S. obligations. The Entity invests only in instruments allowed under Maine Law; however, it does not invest in any subordinated debt.

Credit Risk. Credit risk exists when there is a possibility the issuer or other counterparty to an investment may be unable to fulfill its obligations. The Entity’s investments in the bonds of U.S. Agencies were all rated Aaa, AAA, and AAA by Moody’s Investors Service, Standard & Poor’s, and Fitch Ratings, respectively. The money market mutual funds were both rated Aaa-mf and AAAam by Moody’s Investors Service and Standard & Poor’s, respectively.

Concentration of Credit Risk. Concentration of credit risk exists when the investments in any one issuer exceed 5% of total investments. However, no concentration of credit is deemed to exist for investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds. MRC does not have a policy for managing its concentration of credit risk. The investment in bonds issued by Federal Home Loan Bank and Federal Farm Credit Bank amount to 57.23% and 18.96%, respectively, of total investments.

Interest Rate Risk. Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment’s fair value. In accordance with its investment policy, the Entity limits the weighted average maturity of its investment portfolio to within two years of the duration of a benchmark based on blended values of the Barclay’s Agency 1-3 Year Index and the Barclay’s U.S. Government Intermediate Bond Index.

3. INVESTMENT IN PERC

The Entity accounts for its investment in PERC under the equity method, that is, at cost adjusted periodically by the Entity’s share of PERC’s earnings or losses, and increased by contributions made and decreased by the distributions received. During the year ended December 31, 2014, the Entity received a distribution of $1.019 million.

The Partnership has a limited life extending to December 31, 2018, unless further extended by a vote of all partners. Profits and losses, including gains and losses upon sale or refinancing, are allocated among the partners in accordance with their ownership percentages. The difference between the cost of the investment in the PERC partnership and the underlying equity in the
partnership’s capital when acquired, approximately $1,000,000, is accounted for as goodwill not subject to amortization.

The ownership interests of the partners of PERC at December 31, 2014, are as follows:

<table>
<thead>
<tr>
<th></th>
<th>General Partners</th>
<th>Limited Partners</th>
</tr>
</thead>
<tbody>
<tr>
<td>USA Energy Group, LLC</td>
<td>10.0%</td>
<td>42.7%</td>
</tr>
<tr>
<td>Equity Charter Municipalities of MRC</td>
<td>-</td>
<td>23.0%</td>
</tr>
<tr>
<td>PERC Holdings, LLC</td>
<td>-</td>
<td>24.3%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>10.0%</strong></td>
<td><strong>90.0%</strong></td>
</tr>
</tbody>
</table>

Summarized financial information of PERC at December 31, 2014, and for the year then ended, is as follows:

**ASSETS**

- Cash and cash equivalents: $7,728,797
- Accounts receivable, prepaid expenses, and other assets: $4,108,171
- Restricted funds: $3,044,045
- Property, plant, and equipment, net of accumulated depreciation: $31,076,268
- **Total assets**: $45,957,281

**LIABILITIES AND PARTNERS’ CAPITAL**

- Accounts payable, accrued expenses, and other liabilities: $3,515,881
- Note payable: $5,029,835
- **Total liabilities**: $8,545,716
- Partners’ capital: $37,411,565
- **Total liabilities and partners’ capital**: $45,957,281

**STATEMENT OF INCOME**

- Revenues: $36,659,716
- Operating expenses: $31,489,059
- Operating income before interest and other financing costs: $5,170,657
- Interest and other financing costs: $(300,442)
- **Net income**: $4,870,215

4. **OPTIONS TO PURCHASE LAND**

As part of its post-2018 planning initiative, the Entity has acquired options to purchase tracts of land in Greenbush, Argyle, and Hampden, Maine. The options allow the Entity to purchase land at a predetermined amount during initial two- or three-year and successive terms. The options will automatically renew for either two or three successive one-year terms, provided that additional option consideration is paid. The option price and any additional consideration may be applied toward the purchase price.

5. **SCHEDULE OF EQUITY CHARTER MUNICIPALITY NET POSITION**

MRC allocates most of the Joint Venture’s cash inflows among the Equity Charter Municipalities on the basis of actual tons of acceptable waste delivered to PERC each quarter. Each individual
acquisition of PERC has been allocated among the Equity Charter Municipalities based on the allocation for the calendar quarter the purchase was made. The distributions PERC makes to its partners are allocated among the municipalities based on each municipality’s respective ownership of PERC at the time of the distributions.

Some of the Joint Venture’s assets have not been allocated among its members yet, such as the undistributed profits of PERC. These assets will be allocated in the calendar quarter that they are converted to cash. However, for purposes of this schedule, the allocation of these assets has been estimated based on the cumulative allocations of the allocated assets. The actual allocations that will be made in the future may be different than that presented here, since it will generally be allocated based on the allocation for the quarter in which the cash is received.

6. INCOME TAXES

The Organization is tax exempt under Section 501(a) of the Internal Revenue Code as an organization described in Section 501(c)(3), and is classified by the Internal Revenue Service (IRS) as other than a private foundation. However, the Internal Revenue Code may subject an organization to tax on unrelated business taxable income. It is Management’s opinion that the Organization had no unrelated business income during the year ended December 31, 2014.

The Organization is required to file Form 990 (Return of Organization Exempt from Income Tax), which is generally subject to examination by the IRS and state authorities up to three years from the due date. Forms 990 for 2010 to 2013 were open to examination as of December 31, 2014.

7. RETIREMENT PLAN

MRC has sponsored a SIMPLE IRA plan for its employee and matches 100% of the employee’s deferred compensation up to 3% of the employee’s compensation. The expense for the year ended December 31, 2014, was $2,632.

8. OPERATING LEASE

During the year ended December 31, 2012, the Entity entered into a 13-month lease for office space in Ellsworth, Maine beginning December 1, 2012, at a rate of $450 per month. Rental expense under this lease for the year ended December 31, 2014, amounted to $8,400. There are no further minimum lease payments remaining under this lease.

9. INSURANCE

The Entity is exposed to a variety of risks in the ordinary course of its daily activities. Some of these risks include workers’ compensation, legal, and fiduciary liabilities. MRC has purchased commercial insurance policies to cover potential claims.
<table>
<thead>
<tr>
<th>Town</th>
<th>Net Position</th>
<th>Town</th>
<th>Net Position</th>
</tr>
</thead>
<tbody>
<tr>
<td>Albion</td>
<td>$175,886</td>
<td>Mattawamkeag</td>
<td>$83,782</td>
</tr>
<tr>
<td>Alton</td>
<td>71,442</td>
<td>Midcoast SWD</td>
<td>1,592,677</td>
</tr>
<tr>
<td>Atkinson</td>
<td>23,823</td>
<td>Mid-Maine SWD</td>
<td>903,920</td>
</tr>
<tr>
<td>Baileyville</td>
<td>332,179</td>
<td>Milo</td>
<td>233,819</td>
</tr>
<tr>
<td>Bangor</td>
<td>5,896,081</td>
<td>Millinocket</td>
<td>620,980</td>
</tr>
<tr>
<td>Bar Harbor</td>
<td>1,172,612</td>
<td>Monson</td>
<td>268,502</td>
</tr>
<tr>
<td>Blue Hill/Surry</td>
<td>787,215</td>
<td>Mt. Desert/EMR</td>
<td>47,264</td>
</tr>
<tr>
<td>Boothbay RRDD</td>
<td>1,047,267</td>
<td>Newburg</td>
<td>1,428,789</td>
</tr>
<tr>
<td>Bradley</td>
<td>94,618</td>
<td>Old Town</td>
<td>109,402</td>
</tr>
<tr>
<td>Brewer</td>
<td>1,611,767</td>
<td>Orland</td>
<td>85,001</td>
</tr>
<tr>
<td>Brooks</td>
<td>54,448</td>
<td>Orono</td>
<td>860,601</td>
</tr>
<tr>
<td>Brownville</td>
<td>151,553</td>
<td>Otis</td>
<td>41,930</td>
</tr>
<tr>
<td>Bucksport</td>
<td>492,891</td>
<td>Palmyra</td>
<td>136,761</td>
</tr>
<tr>
<td>Burnham</td>
<td>117,555</td>
<td>Parkman</td>
<td>38,467</td>
</tr>
<tr>
<td>Carmel</td>
<td>197,361</td>
<td>Penobscot Co.</td>
<td>177,838</td>
</tr>
<tr>
<td>Central Penobscot</td>
<td>374,033</td>
<td>Pleasant River SWD</td>
<td>268,869</td>
</tr>
<tr>
<td>China</td>
<td>388,324</td>
<td>Plymouth</td>
<td>103,388</td>
</tr>
<tr>
<td>Clifton</td>
<td>69,555</td>
<td>Reed Plantation</td>
<td>19,370</td>
</tr>
<tr>
<td>Clinton</td>
<td>509,773</td>
<td>Rockland</td>
<td>1,149,158</td>
</tr>
<tr>
<td>Dedham</td>
<td>89,543</td>
<td>Sangerville</td>
<td>106,493</td>
</tr>
<tr>
<td>Dover-Foxcroft</td>
<td>424,465</td>
<td>Searsmont</td>
<td>251,303</td>
</tr>
<tr>
<td>Eddington</td>
<td>182,485</td>
<td>Stebbins</td>
<td>91,686</td>
</tr>
<tr>
<td>Enfield</td>
<td>158,442</td>
<td>Steuben</td>
<td>112,432</td>
</tr>
<tr>
<td>Fairfield</td>
<td>611,180</td>
<td>Stonington</td>
<td>197,891</td>
</tr>
<tr>
<td>Gienburn</td>
<td>363,025</td>
<td>Thomaston Group</td>
<td>777,687</td>
</tr>
<tr>
<td>Gouldsboro</td>
<td>174,038</td>
<td>Thorndike</td>
<td>59,688</td>
</tr>
<tr>
<td>Greenbush</td>
<td>111,745</td>
<td>Troy</td>
<td>44,240</td>
</tr>
<tr>
<td>Guilford</td>
<td>267,480</td>
<td>Union River SWD</td>
<td>69,237</td>
</tr>
<tr>
<td>Hampden</td>
<td>703,333</td>
<td>Unity</td>
<td>165,236</td>
</tr>
<tr>
<td>Hancock</td>
<td>120,359</td>
<td>Vassalboro</td>
<td>304,844</td>
</tr>
<tr>
<td>Hermon</td>
<td>601,905</td>
<td>Veazie</td>
<td>155,754</td>
</tr>
<tr>
<td>Holden</td>
<td>189,506</td>
<td>Verona</td>
<td>60,514</td>
</tr>
<tr>
<td>Jackson</td>
<td>23,970</td>
<td>Waldoboro Group</td>
<td>665,748</td>
</tr>
<tr>
<td>Lamoine</td>
<td>120,091</td>
<td>Waterville</td>
<td>2,142,822</td>
</tr>
<tr>
<td>Lee</td>
<td>78,783</td>
<td>Winslow</td>
<td>683,374</td>
</tr>
<tr>
<td>Levant</td>
<td>178,363</td>
<td>West Gardiner</td>
<td>247,456</td>
</tr>
<tr>
<td>Lincoln</td>
<td>776,693</td>
<td>Winthrop</td>
<td>621,891</td>
</tr>
<tr>
<td>Lucerne</td>
<td>51,064</td>
<td>Total</td>
<td>34,910,208</td>
</tr>
</tbody>
</table>

The Equity Charter Municipality Net Position is not available for immediate withdrawal due to various restrictions, designations, and other limitations on their withdrawal, direction, and application. Please refer to Management's Discussion and Analysis and the accompanying notes for additional information.
December 18, 2015

Maine Department of Environmental Protection
17 State House Station
Augusta, ME 04333-0017

RE: Fiberight LLC – Financial Capacity Letter

Dear Sir/Madam,

Covanta Energy, LLC is writing this letter in support of Fiberight LLC’s proposed advanced waste processing facility to be located in Hampden, ME (the “Project”).

Covanta Energy, LLC is engaged with Fiberight to support the development, financing, construction and operation of the Project, leveraging our 30+ years experiencing converting municipal solid waste into clean renewable energy, recycling metals and other commodities, and helping communities meet their goals for environmental stewardship and sustainability. Since the summer, we have been working with Fiberight’s management and technical team and we visited their Lawrenceville, VA demonstration plant as part of our diligence efforts. Covanta conducted a review of financial projections related to the Project and we executed a term sheet for a long-term strategic partnership with Fiberight which starts with the Project.

We have reviewed the proposed budget for the project (attached hereto), totaling approximately $67 million, and we can confirm that we are interested in supporting Fiberight with project finance in the form of an equity investment in the Project.

This letter is not intended to be a binding commitment to provide financing. A binding financing commitment is subject to successful completion of due diligence activities, including, but not limited to, the Project receiving relevant waste permits from Maine DEP, and Fiberight entering into an acceptable waste supply agreement with MRC Maine and its charter communities which, as we understand, is very close to completion.

Sincerely,

Steven B. Weber, P.E.
Vice President, Business Development

Attachment
Cc: M. Mulcahy
    S. Tralins
    M. De Castro
<table>
<thead>
<tr>
<th>Project Directs</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Site development</td>
<td>$2,155,832</td>
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<tr>
<td>Foundations &amp; Concrete</td>
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<td>MRF</td>
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<td>Pulping System</td>
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<td>Recyclables Separation/Transfer</td>
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<td>Wash System</td>
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<td>Pre-Treatment System</td>
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<td>Hydrolysis</td>
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<td>A/D feed Prep</td>
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<td>Anaerobic Digestion System</td>
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<td>Energy Systems</td>
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<td>Cleaning In place</td>
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<td>Emissions &amp; Odor Control System</td>
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<tr>
<td>Digester Gas Clean-up &amp; Compression</td>
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<tr>
<td>Utilities</td>
<td>$504,428</td>
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<tr>
<td>Valves &amp; Piping (Balance of Plant)</td>
<td>$3,392,915</td>
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<td><strong>Total Machinery &amp; Equipment</strong></td>
<td><strong>$41,921,635</strong></td>
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<td>Steel, Mechanical &amp; Electrical Installation</td>
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<td><strong>Total Installation</strong></td>
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<td><strong>Total Project Directs</strong></td>
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<tr>
<td>Engineering, Permits &amp; Project Management</td>
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<tr>
<td>Fees &amp; Working Capital</td>
<td>$0</td>
</tr>
<tr>
<td><strong>Total Project Indirects</strong></td>
<td><strong>$2,855,153</strong></td>
</tr>
<tr>
<td><strong>Total Project Cost estimate</strong></td>
<td><strong>$66,976,786</strong></td>
</tr>
</tbody>
</table>
March 5, 2015

Mr. Earle G. Shettleworth, Jr., Director
Maine Historic Preservation Commission
55 Capitol Street
65 State House Station
Augusta, ME 04333-0065

Re: Proposed Waste Processing Facility and Access Road | Hampden, Maine

Dear Mr. Shettleworth:

CES, Inc. is assisting with the design and permitting of a proposed waste processing facility and associated access road in Hampden, Maine. We respectfully request your review of the site and its immediate surroundings for the potential presence of structures or areas of historical significance to the Maine Historical Preservation Commission.

The site is located on Cold Brook Road in Hampden, Maine. The site is undeveloped and accessed via a gravel road. There are no buildings or structures on or adjacent the project site greater than 50 years of age. Proposed site improvements consist of the construction of a waste processing facility and improvements to the access road. For your reference, the site location is indicated on the attached portion of the U.S.G.S. 7.5' Bangor, Maine quad range map.

Your response can be emailed to rstamand@ces-maine.com), faxed to 207-989-4881, or mailed to CES, Inc., 465 South Main Street, P.O. Box 639 Brewer, Maine 04412. If you have any questions, please do not hesitate to contact us.

Sincerely,

CES, Inc.

Roger St.Amand, CSS, LSE
Project Manager

Based on the information submitted, I have concluded that there will be no historic properties affected by the proposed undertaking, as defined by Section 106 of the National Historic Preservation Act. Consequently, pursuant to 36 CFR 800.4(d)(1), no further Section 106 consultation is required unless additional resources are discovered during project implementation pursuant to 36 CFR 800.13.

Kirk F. Mohney,
Deputy State Historic Preservation Officer
Maine Historic Preservation Commission

3/18/15
Date

Mr. Earle Shettleworth | 03.05.2015 | 10973.003 / 11293.001
March 9, 2015

Roger St. Amand
CES, Inc.
465 South Main Street
Brewer, ME 04412

Re: Rare and exemplary botanical features in proximity to: #10973.003, Waste Processing Facility and Access Road, Hampden, Maine

Dear Mr. St. Amand:

I have searched the Natural Areas Program’s Biological and Conservation Data System files in response to your request received March 5, 2015 for information on the presence of rare or unique botanical features documented from the vicinity of the project site in Hampden, Maine. Rare and unique botanical features include the habitat of rare, threatened, or endangered plant species and unique or exemplary natural communities. Our review involves examining maps, manual and computerized records, other sources of information such as scientific articles or published references, and the personal knowledge of staff or cooperating experts.

Our official response covers only botanical features. For authoritative information and official response for zoological features you must make a similar request to the Maine Department of Inland Fisheries and Wildlife, 284 State Street, Augusta, Maine 04333.

According to the information currently in our Biological and Conservation Data System files, there are no rare botanical features documented specifically within the project area. This lack of data may indicate minimal survey efforts rather than confirm the absence of rare botanical features. You may want to have the site inventoried by a qualified field biologist to ensure that no undocumented rare features are inadvertently harmed.

If a field survey of the project area is conducted, please refer to the enclosed supplemental information regarding rare and exemplary botanical features documented to occur in the vicinity of the project site. The list may include information on features that have been known to occur historically in the area as well as recently field-verified information. While historic records have not been documented in several years, they may persist in the area if suitable habitat exists. The enclosed list identifies features with potential to occur in the area, and it should be considered if you choose to conduct field surveys.

This finding is available and appropriate for preparation and review of environmental assessments, but it is not a substitute for on-site surveys. Comprehensive field surveys do not exist for all natural areas in Maine, and in the absence of a specific field investigation, the Maine Natural Areas Program cannot provide a definitive statement on the presence or absence of unusual natural features at this site.
The Natural Areas Program is continuously working to achieve a more comprehensive database of exemplary natural features in Maine. We would appreciate the contribution of any information obtained should you decide to do field work. The Natural Areas Program welcomes coordination with individuals or organizations proposing environmental alteration, or conducting environmental assessments. If, however, data provided by the Natural Areas Program are to be published in any form, the Program should be informed at the outset and credited as the source.

The Natural Areas Program has instituted a fee structure of $75.00 an hour to recover the actual cost of processing your request for information. You will receive an invoice for $150.00 for two hours of our services.

Thank you for using the Natural Areas Program in the environmental review process. Please do not hesitate to contact me if you have further questions about the Natural Areas Program or about rare or unique botanical features on this site.

Sincerely,

Don Cameron
Ecologist
Maine Natural Areas Program
207-287-8041
don.s.cameron@maine.gov
<table>
<thead>
<tr>
<th>Common Name</th>
<th>State Status</th>
<th>State Rank</th>
<th>Global Rank</th>
<th>Date Last Observed</th>
<th>Occurrence Number</th>
<th>Habitat</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bicknell's Sedge</td>
<td>E</td>
<td>S1</td>
<td>G5</td>
<td>1931-06-26</td>
<td>1</td>
<td>Old field/roadside (non-forested, wetland or upland)</td>
</tr>
<tr>
<td>Estuary Bur-marigold</td>
<td>SC</td>
<td>S3</td>
<td>G4</td>
<td>2004-08-21</td>
<td>11</td>
<td>Tidal wetland (non-forested, wetland)</td>
</tr>
<tr>
<td></td>
<td>SC</td>
<td>S3</td>
<td>G4</td>
<td>2005-09-20</td>
<td>12</td>
<td>Tidal wetland (non-forested, wetland)</td>
</tr>
<tr>
<td></td>
<td>SC</td>
<td>S3</td>
<td>G4</td>
<td>2005-09-19</td>
<td>34</td>
<td>Tidal wetland (non-forested, wetland)</td>
</tr>
<tr>
<td>Horned Pondweed</td>
<td>SC</td>
<td>S2</td>
<td>G5</td>
<td>2006-08-17</td>
<td>18</td>
<td>Tidal wetland (non-forested, wetland)</td>
</tr>
<tr>
<td>Mudwort</td>
<td>SC</td>
<td>S3</td>
<td>G4G5</td>
<td>2005-09-20</td>
<td>28</td>
<td>Tidal wetland (non-forested, wetland)</td>
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<tr>
<td></td>
<td>SC</td>
<td>S3</td>
<td>G4G5</td>
<td>2005-09-19</td>
<td>36</td>
<td>Tidal wetland (non-forested, wetland)</td>
</tr>
<tr>
<td></td>
<td>SC</td>
<td>S3</td>
<td>G4G5</td>
<td>2004-08-21</td>
<td>27</td>
<td>Tidal wetland (non-forested, wetland)</td>
</tr>
<tr>
<td>Orono Sedge</td>
<td>T</td>
<td>S3</td>
<td>G3</td>
<td>1908-07-07</td>
<td>2</td>
<td>Old field/roadside (non-forested, wetland or upland)</td>
</tr>
<tr>
<td>Parker's Pipewort</td>
<td>SC</td>
<td>S3</td>
<td>G3</td>
<td>2005-09-20</td>
<td>10</td>
<td>Tidal wetland (non-forested, wetland)</td>
</tr>
<tr>
<td></td>
<td>SC</td>
<td>S3</td>
<td>G3</td>
<td>2005-09-19</td>
<td>36</td>
<td>Tidal wetland (non-forested, wetland)</td>
</tr>
<tr>
<td></td>
<td>SC</td>
<td>S3</td>
<td>G3</td>
<td>1937-08-23</td>
<td>11</td>
<td>Tidal wetland (non-forested, wetland)</td>
</tr>
<tr>
<td></td>
<td>SC</td>
<td>S3</td>
<td>G3</td>
<td>2004-08-21</td>
<td>3</td>
<td>Tidal wetland (non-forested, wetland)</td>
</tr>
<tr>
<td>Purple Clematis</td>
<td>SC</td>
<td>S3</td>
<td>G5T5</td>
<td>1916-08</td>
<td>14</td>
<td>Non-tidal rivershore (non-forested, seasonally wet),Hardwood to mixed forest (forest, upland)</td>
</tr>
<tr>
<td>Pygmyweed</td>
<td>SC</td>
<td>S2S3</td>
<td>G5</td>
<td>2005-09-19</td>
<td>26</td>
<td>Open water (non-forested, wetland)</td>
</tr>
<tr>
<td></td>
<td>SC</td>
<td>S2S3</td>
<td>G5</td>
<td>2004-08-21</td>
<td>2</td>
<td>Open water (non-forested, wetland)</td>
</tr>
<tr>
<td>Common Name</td>
<td>State Status</td>
<td>State Rank</td>
<td>Global Rank</td>
<td>Date Last Observed</td>
<td>Occurrence Number</td>
<td>Habitat</td>
</tr>
<tr>
<td>-----------------------------</td>
<td>--------------</td>
<td>------------</td>
<td>-------------</td>
<td>--------------------</td>
<td>-------------------</td>
<td>--------------------------------------------------------------------------</td>
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<tr>
<td>Raised Level Bog Ecosystem</td>
<td>&lt;null&gt;</td>
<td>S4</td>
<td>GNR</td>
<td>2002</td>
<td>12</td>
<td>Forested wetland, Open wetland, not coastal nor rivershore (non-forested, wetland)</td>
</tr>
<tr>
<td>Showy Lady's-slipper</td>
<td>T</td>
<td>S3</td>
<td>G4</td>
<td>1906-07-13</td>
<td>25</td>
<td>Forested wetland, Open wetland, not coastal nor rivershore (non-forested, wetland)</td>
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<tr>
<td>Sparse-flowered Sedge</td>
<td>SC</td>
<td>S3</td>
<td>G5</td>
<td>1905-06-25</td>
<td>11</td>
<td>Forested wetland, Open wetland, not coastal nor rivershore (non-forested, wetland)</td>
</tr>
<tr>
<td>Spongy Arrowhead</td>
<td>SC</td>
<td>S3</td>
<td>G5T4</td>
<td>1937-08-16</td>
<td>24</td>
<td>Tidal wetland (non-forested, wetland)</td>
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<tr>
<td></td>
<td>SC</td>
<td>S3</td>
<td>G5T4</td>
<td>1958-08-20</td>
<td>23</td>
<td>Tidal wetland (non-forested, wetland)</td>
</tr>
<tr>
<td></td>
<td>SC</td>
<td>S3</td>
<td>G5T4</td>
<td>2004-08-21</td>
<td>5</td>
<td>Tidal wetland (non-forested, wetland)</td>
</tr>
<tr>
<td></td>
<td>SC</td>
<td>S3</td>
<td>G5T4</td>
<td>2006-08-17</td>
<td>45</td>
<td>Tidal wetland (non-forested, wetland)</td>
</tr>
<tr>
<td></td>
<td>SC</td>
<td>S3</td>
<td>G5T4</td>
<td>1990</td>
<td>25</td>
<td>Tidal wetland (non-forested, wetland)</td>
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<tr>
<td>Water Pimpernel</td>
<td>SC</td>
<td>S3</td>
<td>G5T5</td>
<td>2005-09-20</td>
<td>17</td>
<td>Tidal wetland (non-forested, wetland)</td>
</tr>
<tr>
<td></td>
<td>SC</td>
<td>S3</td>
<td>G5T5</td>
<td>2004-08-21</td>
<td>3</td>
<td>Tidal wetland (non-forested, wetland)</td>
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### STATE RARITY RANKS

<table>
<thead>
<tr>
<th>Rank</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>S1</td>
<td>Critically imperiled in Maine because of extreme rarity (five or fewer occurrences or very few remaining individuals or acres) or because some aspect of its biology makes it especially vulnerable to extirpation from the State of Maine.</td>
</tr>
<tr>
<td>S2</td>
<td>Imperiled in Maine because of rarity (6-20 occurrences or few remaining individuals or acres) or because of other factors making it vulnerable to further decline.</td>
</tr>
<tr>
<td>S3</td>
<td>Rare in Maine (20-100 occurrences).</td>
</tr>
<tr>
<td>S4</td>
<td>Apparently secure in Maine.</td>
</tr>
<tr>
<td>S5</td>
<td>Demonstrably secure in Maine.</td>
</tr>
<tr>
<td>SU</td>
<td>Under consideration for assigning rarity status; more information needed on threats or distribution.</td>
</tr>
<tr>
<td>SNA</td>
<td>Rank not applicable.</td>
</tr>
<tr>
<td>S#?</td>
<td>Current occurrence data suggests assigned rank, but lack of survey effort along with amount of potential habitat create uncertainty (e.g. S3?).</td>
</tr>
</tbody>
</table>

**Note:** State Rarity Ranks are determined by the Maine Natural Areas Program for rare plants and rare and exemplary natural communities and ecosystems. The Maine Department of Inland Fisheries and Wildlife determines State Rarity Ranks for animals.

### GLOBAL RARITY RANKS

<table>
<thead>
<tr>
<th>Rank</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>G1</td>
<td>Critically imperiled globally because of extreme rarity (five or fewer occurrences or very few remaining individuals or acres) or because some aspect of its biology makes it especially vulnerable to extinction.</td>
</tr>
<tr>
<td>G2</td>
<td>Globally imperiled because of rarity (6-20 occurrences or few remaining individuals or acres) or because of other factors making it vulnerable to further decline.</td>
</tr>
<tr>
<td>G3</td>
<td>Globally rare (20-100 occurrences).</td>
</tr>
<tr>
<td>G4</td>
<td>Apparently secure globally.</td>
</tr>
<tr>
<td>G5</td>
<td>Demonstrably secure globally.</td>
</tr>
<tr>
<td>GNR</td>
<td>Not yet ranked.</td>
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</tbody>
</table>

**Note:** Global Ranks are determined by NatureServe.

### STATE LEGAL STATUS

<table>
<thead>
<tr>
<th>Rank</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>E</td>
<td>ENDANGERED; Rare and in danger of being lost from the state in the foreseeable future; or federally listed as Endangered.</td>
</tr>
<tr>
<td>T</td>
<td>THREATENED; Rare and, with further decline, could become endangered; or federally listed as Threatened.</td>
</tr>
</tbody>
</table>

**Note:** State legal status is according to 5 M.R.S.A. § 13076-13079, which mandates the Department of Conservation to produce and biennially update the official list of Maine’s Endangered and Threatened plants. The list is derived by a technical advisory committee of botanists who use data in the Natural Areas Program’s database to recommend status changes to the Department of Conservation.

### NON-LEGAL STATUS

<table>
<thead>
<tr>
<th>Rank</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>SC</td>
<td>SPECIAL CONCERN; Rare in Maine, based on available information, but not sufficiently rare to be considered Threatened or Endangered.</td>
</tr>
<tr>
<td>PE</td>
<td>Potentially Extirpated; Species has not been documented in Maine in past 20 years or loss of last known occurrence has been documented.</td>
</tr>
</tbody>
</table>

Visit our website for more information on rare, threatened, and endangered species!  
http://www.maine.gov/dacf/mnap
ELEMENT OCCURRENCE RANKS - EO RANKS

Element Occurrence ranks are used to describe the quality of a rare plant population or natural community based on three factors:

- **Size**: Size of community or population relative to other known examples in Maine. Community or population’s viability, capability to maintain itself.

- **Condition**: For communities, condition includes presence of representative species, maturity of species, and evidence of human-caused disturbance. For plants, factors include species vigor and evidence of human-caused disturbance.

- **Landscape context**: Land uses and/or condition of natural communities surrounding the observed area. Ability of the observed community or population to be protected from effects of adjacent land uses.

These three factors are combined into an overall ranking of the feature of A, B, C, or D, where A indicates an excellent example of the community or population and D indicates a poor example of the community or population. A rank of E indicates that the community or population is extant but there is not enough data to assign a quality rank. The Maine Natural Areas Program tracks all occurrences of rare (S1-S3) plants and natural communities as well as A and B ranked common (S4-S5) natural communities.

**Note**: Element Occurrence Ranks are determined by the Maine Natural Areas Program for rare plants and rare and exemplary natural communities and ecosystems. The Maine Department of Inland Fisheries and Wildlife determines Element Occurrence ranks for animals.

Visit our website for more information on rare, threatened, and endangered species!

http://www.maine.gov/dacf/mnap
MRC/FIBERIGHT TRUCK ROUTE POLICY

This Preferred Truck Route Policy directs trucks to utilize certain identified state and federal highways as depicted in the Identified Haul Routes Plan to avoid the intersection of Route 1A and Western Avenue and secondary streets and roads of Hampden. This Truck Route Policy also directs all trucks to comply with all applicable solid waste transport laws, including solid waste containment regulations. See e.g., 06-096 C.M.R. Ch. 411, 38 M.R.S. § 1304, and 29-A M.R.S. §§ 2351-2397. Failure to adhere to this policy will result in a warning to transporters and/or report to the MainDEP, MaineDOT, or other appropriate authority (depending on the scope and nature of the incident). The procedures to do so will be by phone or electronically, and be documented at the Facility. Multiple and/or intentional violations of transport laws may result in suspension or prohibition of a specific hauler.

This Preferred Truck Route Policy and corresponding Identified Haul Routes Plan will be provided to all contractors that transport solid waste to the Fiberight facility, and be available at the facility itself and provided to drivers. In addition, municipalities or other entities that send solid waste to the Fiberight facility will be provided with this Preferred Truck Route Policy and associated Identified Haul Routes Plan, with a written request to require all contractors hauling for such municipalities or entities to incorporate and follow this Preferred Truck Route Policy and Identified Haul Routes Plan (as part of any pre-qualification process and actual contracts with transporters). The purpose of this Policy is to a) ensure trucks comply with all applicable transport laws, including but not limited to MaineDEP and MaineDOT solid waste containment and transport laws and regulations; and b) travel on identified haul routes that avoid developed areas of the Town of Hampden.
Purpose

The purpose of this Complaint Response Protocol is to establish a clear written process for Fiberight and MRC to receive, respond to, and address complaints regarding the Fiberight facility in the Town of Hampden, Maine, which will also include oversight by the Maine Department of Environmental Protection (“MDEP”). This complaint response protocol is in addition to monitoring protocols already required for the facility. The protocol is designed to ensure persons have a clear understanding of the following:

1. How to submit a complaint and who to contact;
2. How complaints are documented and processed;
3. How complaints are investigated, including oversight by the MDEP and the opportunity for the Town of Hampden to participate;
4. The time period in which complaints are processed, investigated, and addressed; and
5. The process for corrective actions, if necessary.

Communications and Information Provided to the Town of Hampden

Fiberight and MRC will separately designate a contact person (and alternative contacts) for the Town of Hampden to communicate with regarding the Fiberight facility. This contact information will be provided in writing prior to construction of the facility, and be periodically updated as necessary during construction and operations. Fiberight and MRC will also continuously update the Town of Hampden regarding the appropriate contact person(s) at MDEP that are responsible for oversight of the Fiberight facility.

As further detailed below, the Town of Hampden will promptly be notified of any complaints received by Fiberight, MRC, or the MDEP, and be continuously updated on the processing, investigation, and response to a complaint. The Town of Hampden will be provided with corresponding information (including log books, investigations, reports, etc.) on a periodic basis and whenever requested by the Town of Hampden (whether the request is to Fiberight or MRC).

A graphical flow chart of how complaints are received and processed is also provided (see flow chart below).

MDEP Oversight

MDEP will have regulatory oversight and authority regarding construction and operation of the Fiberight facility to enforce the State of Maine statutory and regulatory standards for solid waste processing facilities. As noted above, MRC and Fiberight will provide the Town with
the contact information of the appropriate contact person(s) at MDEP who are responsible for oversight of the Fiberight facility.

**MRC OVERSIGHT (IN ADDITION TO MDEP)**

In addition to the MDEP, MRC will have contractual oversight of the facility’s operations as detailed in the Lease between MRC and Fiberight and included in the Town of Hampden application.

**DESCRIPTION OF COMPLAINT RESPONSE PROTOCOL**

1. **MRC/Fiberight Representatives Specifically Designated to Receive and Process Complaints.** Fiberight and MRC shall specifically designate and train representatives to receive and process complaints.

2. **Manner of Receipt.** Complaints may be received either electronically or via phone at the Fiberight facility using a 24/7 phone hotline. If a complaint is received by MRC, it shall be promptly forwarded to the Fiberight facility to the designated representative(s) trained to receive and process complaints. Fiberight and MRC shall also provide the Town of Hampden with contact information for individuals designated to receive complaints at Fiberight and MRC, as well as alternative contacts, in the event that the Town of Hampden receives a complaint so the Town may forward the complaint to these designated individuals for receipt and processing.

3. **Initial Information Collected.** Upon receipt of a complaint at the Fiberight facility, initial information shall be collected and documented in a complaint report (see below), including: The caller’s name and address; date and time of the complaint; meteorological conditions, and whether the caller would like someone to visit them at the location of the complaint to verify the odor. The Town of Hampden will be notified of all complaints. The complaint is also documented in a log book that will be periodically provided to the Town of Hampden and upon request.

4. **Commencement of Investigation.** Fiberight staff shall relay the complaint information to the appropriately trained facility response staff for follow-up action. The Town of Hampden will be contacted and given a reasonable opportunity to participate in the odor complaint investigation and response. The methodology, personnel, professionals, and/or equipment utilized to investigate a complaint will be tailored to the type, scope, and nature of the complaint. The MDEP will have regulatory oversight of the complaint investigation techniques and Fiberight’s response to a complaint, including any corrective actions taken.

5. **Site Visit.** If a visit is requested, the appropriate staff member should note the conditions observed during the visit. At a minimum, the following should be noted;
time since original complaint was received, wind direction, meteorological conditions, distance from the facility, and odor noted. (see complaint report below). The Town of Hampden will be contacted and given a reasonable opportunity to participate in the site visit.

6. **Facility Inspection.** In either case where a visit is requested or not requested, facility staff will perform an inspection of the facility to attempt to identify/locate potential sources of odor that may have generated the complaint. Upon completion of the inspection appropriate corrective measures will be taken as required. The Town of Hampden will be contacted and given a reasonable opportunity to participate in the inspection of the facility.

7. **Notice of Site Visit/Inspection & Response.** Following the site visit (if requested) the inspection and response, written notification will be submitted to the Town of Hampden, MRC, and MDEP detailing the source of the odor and the corrective actions taken to address the complaint.

8. **MDEP Written Report.** If MDEP determines that the facility created an off-site odor nuisance, Fiberight will submit a written report to the Department detailing the cause of the odor, follow-up actions taken, as well as plans for future treatment, minimization, and control of nuisance odors. This report will be submitted within 30 days.

9. **Complainant Response.** A copy of the written report and/or investigation documentation will be provided to the complainant upon completion of the investigation.
ODOR COMPLAINT REPORT
FIRST PAGE TO BE FILLED OUT AT THE TIME OF THE COMPLAINT

Date: ____________________  Time: ____________________

Name of caller: ____________________________________________

Contact information for the caller: ______________________________

Location of complaint: _______________________________________

MRC Notified? YES / NO
   Date: ________________  Time: ____________________

Town Of Hampden Notified? YES / NO
   Date: ________________  Time: ____________________

Hampden to attend investigation?

MDEP Notified? YES / NO
   Date: ________________  Time: ____________________

MDEP to investigate?

Does the caller wish to have the odor verified? YES / NO

Meteorological Conditions

Wind Direction? ____________________
Wind Speed? ____________________
Temperature? ____________________
Precipitation? ____________________

Cloud Cover (circle one)?  Clear Sky / Partly Sunny / Broken Sky / Cloudy

******************************************************************************
TO BE FILLED OUT BY RESPONDER.

Was a visit to the caller requested? YES / NO
Date and time of visit or N/A: ________
Distance of the complaint from the facility: ________
Was an odor noted? YES / NO
Was the caller’s location downwind of the facility? YES / NO
Is there anything unusual happening at the facility? YES / NO
Any unusually odorous waste loads delivered? YES / NO
Was a follow-up inspection conducted at the facility? YES / NO
Source of Odor Complaint Identified.? YES / NO
If “YES” provide additional information:________________________________________
________________________________________
________________________________________
What steps were taken to correct identified odor source(s)?:____________________
________________________________________
________________________________________
________________________________________
BEST AVAILABLE CONTROL TECHNOLOGY ANALYSIS

SOLID WASTE PROCESSING AND RECYCLING FACILITY
HAMPDEN, MAINE

Applicants: Municipal Review Committee, Inc.
395 State Street
Ellsworth, ME 04605
207.664.1700

Fiberight LLC
1450 South Rolling Road
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REVISED MAY 2016
JUNE 2015
JN: 11293.001

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Engineers  Environmental Scientists  Surveyors
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Figure 5 – Fiberight Boiler Emission Control Model
SECTION 1.0 | INTRODUCTION

Chapter 115 of the Maine Department of Environmental Protection (MDEP) regulations requires a new or modified facility to include, with the Air Emission License Application, a demonstration that the emission source in question will receive Best Available Control Technology (BACT) to control emissions from applicable sources. BACT is defined by MDEP as a process where an emission limitation based on the maximum degree of reduction for each pollutant emitted from or which results from, the new or modified emissions unit which MDEP reviews on a case by case basis taking into account energy, environmental and economic impacts, and other costs, determines if achievable for such emissions unit through application of production processes or available methods, systems, and techniques including fuel cleaning or treatment or innovative fuel combination techniques for control of each pollutant. In no event shall application of BACT result in emissions of any pollutant which would exceed the emissions allowed by any applicable standard under 40 CFR Part 60 and 61 or any applicable emission standard established by MDEP. If MDEP determines that technological or economic limitations on the application of measurement methodology to a particular emissions unit would make the imposition of an emission standard infeasible, a design, equipment, work practice, operational standard, or combination thereof may be prescribed instead to satisfy the requirement for the application of BACT. Such a standard shall, to the degree possible, set forth the emission reduction achievable by implementation of such design, equipment, work practice or operation, and shall provide for compliance by means which achieve equivalent results.

The Criteria Pollutants that will be emitted from the boilers and control devices at the proposed facility are particulate matter (PM\text{\text{\textsubscript{total}}}/PM\text{\text{\textsubscript{10}}}), sulfur dioxide (SO\text{\textsubscript{2}}), nitrogen oxides (NO\text{\textsubscript{x}}), carbon monoxide (CO), volatile organic compounds (VOCs), and hazardous air pollutants (HAPs) including metals. These pollutants have been evaluated in this analysis.

SECTION 2.0 | PURPOSE

The purpose of this document is to provide an analysis of control technologies by using a “top-down” approach to identify the best technology solution, allowing for environmental, energy, and economic considerations. This analysis has been performed for the two boilers associated with the facility’s municipal solid waste processing operations anticipated to run approximately 7,920 hours per year.

Fiberight, LLC (Fiberight) and the Municipal Review Committee (MRC) have followed the “top-down” methodology for determining BACT for the operation of the close-coupled gasifier boilers. As described in EPA’s draft New Source Review Workshop Manual (October 1990), the five steps of a top-down BACT analysis are:

1. Identify all available control technologies applicable to the proposed source.
2. Eliminate technically infeasible options.
3. Rank remaining control technologies by control effectiveness.
4. Evaluate the most effective controls and document results, including a case-by-case consideration of energy, environmental, and economic impacts.
5. Select BACT.

Steps 1 through 5 have been completed for PM, VOCs, SO₂, CO, NOₓ, HAPs, and heavy metals emissions associated with the boiler operations at the Facility.

SECTION 3.0 | APPLICABILITY

Chapter 115 of MDEP regulations requires a new or modified facility to include with the Air Emission License Application, a demonstration that the emission source in question will receive BACT to control emissions. Officials at MDEP’s Bureau of Air Quality have been consulted regarding this project and have indicated that a BACT analysis is required.

SECTION 4.0 | FACILITY DESCRIPTION

The proposed Fiberight facility will consist of a 144,000 square foot building constructed on a 90+/- acre undeveloped parcel located on the east side of Coldbrook Road in Hampden, Maine (see Site Location Map attached to the Application). Proposed operations for the facility will include receipt and processing of municipal solid waste (MSW). Received MSW will initially be sorted to remove oversized items (i.e., masonry, furniture, domestic appliances, carpets, etc.) that have little to no recycling value and would occupy volume further along the process. MSW will then be conveyed to the Primary Sort Trommel where the oversized material is separated from MSW which will be screened and processed. The portion of the MSW not screened out by the Primary Sort Trommel will continue forward to Secondary Screening where the “fines” (food waste, glass, some paper, and plastic) will be separated from the “overs” (plastic containers, cardboard, and larger papers). The overs will be fed forward to the pulper feed tipping floor, while the unders are conveyed to the Fines Processing System. From that stage forward, the various portions of the waste stream will be sorted for recyclables including: aluminum, ferrous and other metals, plastic containers, film plastics, and glass and processed to create bio-methane and biomass fuel. Sugars may be used for conversion into biofuels or for production of bio-methane. Bio-methane will be piped into the Bangor Gas natural gas pipeline located adjacent and to the east of the facility. Sugars or some portion thereof, may be sold in the future as feedstock for manufacturing process facilities. The solids remaining following the hydrolysis process are transferred to the boilers for fuel. Fiberight anticipates approximately 80 percent of all incoming waste to the facility will be converted into renewable fuels and recyclables which will be sold on the commodities market and the remaining 20 percent will be oversize items, process residues, glass, and grit to be disposed off-site at a secure landfill. The general site and process configuration is presented in Attachment A of the license application.

Fiberight has submitted a Non-waste Determination Application for Non-Hazardous Secondary Material (NHSM) to the United States Environmental Protection Agency (EPA) in reference to the Post-Hydrolysis Solids (PHS) fuel. The application was submitted in accordance with 40 CFR Section 241.3(c) to demonstrate the PHS fuel meets the legitimacy criteria and is not a solid waste. Based on the self-determination that the fuel is a non-waste NHSM, Fiberight does not anticipate operating under the CISWI regulations.
Two close-coupled gasifier/boilers and turbines will be used to meet the heat and power needs of the facility. The boilers will be used to produce steam for process and building heat and for power generation by steam turbines. The boilers will be supplied by Hurst Boilers, Inc. The boiler fuel will consist of primarily PHS generated during processing of the MSW. Each boiler is rated for a heat input of approximately 48 MMBtu/hr. Each boiler will fire approximately 5.62 tons per hour (tph) PHS at 41% moisture. The boiler system is equipped with an integral gasifier. The system is equipped with a fuel feed that introduces the fuel to the gasifier and is exposed to heated under-fire air. The gas containing the combustible organics is generated in an oxygen deficient environment that allows combustible organics to be released from the fuel without combustion occurring. The released gases are conveyed to the combustion area of the unit which is in close proximity to the boiler tubes. Over fire air is introduced to the gases with sufficient oxygen to cause combustion to occur. The combustion releases heat that is transferred to the boiler tubes. This system is different from a typical gasification unit as the released combustible gases remain in a closed system rather than being transferred to a separate boiler unit for combustion. Natural gas or bio-methane will be used at startup of the units. A schematic of the close-coupled gasifier boiler is attached as **Figure 2**. A summary of expected emissions is included in **Attachment B** of the license application.

The receiving, pulping, and materials recovery facility (MRF) portion will be maintained under negative pressure by two fans rated at approximately 50,000 ACFM. The fans will draw ambient air from the processing area where the exhaust from each fan will be treated by one of two VOC/odor scrubber trains. The scrubber train will consist of one Duall Model F105-202s Cross Flow scrubber which will precede a Duall Model PT510-132 Packed Tower Scrubber. The scrubber’s primary purpose will be to treat the fan exhaust and prevent odor from entering the atmosphere, but will also collect nuisance dust in the ambient air stream. The scrubbers are the odor and VOC emission control for the receiving area and the processing area prior to the wash stage. A schematic of the scrubbers system is attached as **Figure 3**. A summary of expected emissions is included in **Attachment B** of the license application.

Tail gas generated during the generation and treatment of biogas for sales and distribution will be thermally treated. The anaerobic digestion plant will generate approximately 1,200 standard cubic feet per minute (scfm) of bio-gas. This feed gas will be approximately 70% methane (CH₄) and contain 500 ppm hydrogen sulfide (H₂S). The feed gas is piped to the Pressure Swing Absorption (PSA) that is used to condition the bio–methane to Bangor Gas’ specifications prior to introduction into the pipeline. During normal operations, the tail gas generated during gas clean-up will be piped to a John Zink ZBRID system for Low Btu Gases. Fibreight anticipates a maximum of 386 scfm of tail gas will be generated from feed gas treatment. The tail gases will consist of approximately 11% CH₄ and contain 1,000 ppm H₂S. In order to maintain combustion of the tail gas, additional Btu’s will be added by introducing feed gas as supplemental fuel in the ZBRID unit.

During process upset conditions, feed gas will be thermally oxidized in an enclosed flare. Process upsets may include inadequate gas quality or downtime of the PSA. The facility’s proposed flare is expected to operate less than 36 days per year.
The enclosed flare and ZBRID will emit CO, NOx, SO2, PM, VOCs, and HAPs.

The flare/ZBRID system is the emission control device for the PSA gas clean-up and during biogas generation process upset conditions. The flare is designed with sufficient capacity to combust 100% of the potential maximum biogas generation of 72,000 standard cubic feet per hour (SCFH). A summary of expected emissions is included in Attachment B of the license application.

SECTION 5.0 | ANNUAL EMISSION ESTIMATES

Emissions from the Fiberight processing facility are primarily the result of the two boilers. The boilers generate CO, NOx, SO2, PM, VOCs, and HAPs. The Maximum Potential to Emit (PTE) estimates have been calculated using information provided by Fiberight, assuming the facility will be actively processing waste approximately 8,322 hours per year (95% of the available annual hours). The PTE calculations and the boiler operational parameters spec sheet are attached in Appendix B of the license application.

<table>
<thead>
<tr>
<th>Criteria Pollutants (Ton/Year)</th>
<th>Flare</th>
<th>Thermal Oxidizer Hybrid</th>
<th>Boiler #1</th>
<th>Boiler #2</th>
<th>Scrubber #1</th>
<th>Scrubber #2</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Carbon Monoxide (CO)</td>
<td>6.91</td>
<td>2.90</td>
<td>43.59</td>
<td>24.90</td>
<td></td>
<td></td>
<td>78.3</td>
</tr>
<tr>
<td>Oxides of Nitrogen (NOx)</td>
<td>1.52</td>
<td>1.45</td>
<td>19.82</td>
<td>11.32</td>
<td></td>
<td></td>
<td>34.1</td>
</tr>
<tr>
<td>Sulfur Dioxide (SO2)</td>
<td>2.67</td>
<td>25.21</td>
<td>13.88</td>
<td>7.92</td>
<td></td>
<td></td>
<td>49.7</td>
</tr>
<tr>
<td>Particulate Matter (PM)</td>
<td>0.54</td>
<td>1.55</td>
<td>5.94</td>
<td>3.39</td>
<td></td>
<td></td>
<td>11.4</td>
</tr>
<tr>
<td>Particulate Matter &lt; 10 µm (PM 10)</td>
<td>0.54</td>
<td>1.55</td>
<td>4.36</td>
<td>2.49</td>
<td></td>
<td></td>
<td>8.9</td>
</tr>
<tr>
<td>Particulate Matter &lt; 2.5 µm (PM 2.5)</td>
<td>0.54</td>
<td>1.55</td>
<td>3.96</td>
<td>2.26</td>
<td></td>
<td></td>
<td>8.3</td>
</tr>
<tr>
<td>Volatile Organic Compounds</td>
<td>0.17</td>
<td>0.50</td>
<td>2.58</td>
<td>1.47</td>
<td>2.89</td>
<td>2.89</td>
<td>10.5</td>
</tr>
<tr>
<td>Ammonia</td>
<td>0.10</td>
<td>0.29</td>
<td>0.00</td>
<td>0.00</td>
<td>0</td>
<td>0</td>
<td>0.4</td>
</tr>
<tr>
<td>Lead</td>
<td>0</td>
<td>0</td>
<td>0.85</td>
<td>0.85</td>
<td>0.00</td>
<td>0.00</td>
<td>1.71</td>
</tr>
<tr>
<td>hydrochloric acid</td>
<td>0</td>
<td>0</td>
<td>1.16</td>
<td>1.16</td>
<td>0.02</td>
<td>0.02</td>
<td>2.36</td>
</tr>
<tr>
<td>Mercury* (lb/yr)</td>
<td>0</td>
<td>0</td>
<td>0.82</td>
<td>0.82</td>
<td>0.00</td>
<td>0.00</td>
<td>1.64</td>
</tr>
<tr>
<td>Total HAPS</td>
<td>0.06</td>
<td>0.18</td>
<td>5.56</td>
<td>3.18</td>
<td>0.15</td>
<td>0.15</td>
<td>9.3</td>
</tr>
</tbody>
</table>

As has been previously discussed with the MDEP Air Bureau, the PHS as a fuel source is unique and no emission factors currently exist. The boiler manufacturer (Hurst) was able to guarantee emissions factors for criteria pollutants based on the ultimate fuel analysis but not for HAPs. In order to generate the PTE calculations for HAPs emissions, appropriate emission factors needed to be selected. Fiberight compared the PHS to traditional fuels in order to determine which was most similar. The preliminary evaluation determined that biomass
emission factors (AP-42 Section 1.6) were the most representative emission factors to use for calculation of HAPS emissions. The following discussion summarizes the justification for the use of biomass emission and where applicable, the use of fuel specific emission factors.

PTE calculations for organic HAPs were based on AP-42 emission factors. Volatile HAPs were calculated based on AP-42 Section 1.6. Laboratory data is not available for these components and volatile HAPs would be expected to be destroyed during combustion in the boilers.

Table 5-2 presents the results of the PHS sampling and analysis. The average value of the dataset for each analyte was compared to the upper limit of the published EPA data. The two referenced EPA databases, both compiled by EPA’s Office of Air Quality Planning and Standards (OAQPS), include approximately 12,000 contaminant analyses performed on wood/biomass samples prior to combustion. The results of the comparison demonstrate that the PHS is generally within the upper limits of the published wood/biomass contaminant levels. The PHS data set consists of multiple sets of analysis that were conducted on limited production runs of PHS from the Lawrenceville Facility. The analysis was performed on “loose” PHS and on PHS that was shipped to an outside third party to be briquetted. In some instances, the results of testing were not consistent with biomass constituents.

While the PHS is generally consistent with the ranges of contaminants in wood/biomass published by the EPA, the heavy metal contaminant concentrations in the PHS varied sufficiently from biomass to warrant using contaminant concentrations from laboratory data rather than the AP-42 emission factors. The results of metals (including mercury), chloride (precursor to hydrogen chloride), and potential SO₂ were calculated from PHS fuel analysis results. The average of the contaminant concentration values from each dataset was used to calculate the annual PTE for each constituent. The use of average actual contaminant concentration and 100% emission rate from the combustion chamber of the boiler results in PTE calculations that are conservatively high and protective of human health and the environment.

The sulfur concentrations exhibited one outlier which was significantly larger than the remainder of the test results. The tests conducted for the presence of sulfur ranged from 700 ppm to 7,200 ppm. The test yielding 7,200 ppm was considered an outlier and was not included in the dataset.
<table>
<thead>
<tr>
<th></th>
<th>PHS 1</th>
<th>EPA Sources 2</th>
<th>Literature Sources</th>
<th>OAQPS Databases Data for Wood and Biomass</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Upper limit (PPM)</td>
<td>Average (PPM)</td>
<td>Upper Limit (PPM)</td>
<td>Upper Limit (PPM)</td>
</tr>
<tr>
<td>Antimony</td>
<td>43.6</td>
<td>11.3</td>
<td>26</td>
<td>6</td>
</tr>
<tr>
<td>Arsenic</td>
<td>3.3</td>
<td>1.31</td>
<td>6.8</td>
<td>298</td>
</tr>
<tr>
<td>Beryllium</td>
<td>2</td>
<td>0.53</td>
<td>n/a</td>
<td>10</td>
</tr>
<tr>
<td>Cadmium</td>
<td>5.18</td>
<td>2.04</td>
<td>3</td>
<td>17</td>
</tr>
<tr>
<td>Chlorine</td>
<td>1,380</td>
<td>968</td>
<td>2600</td>
<td>5400</td>
</tr>
<tr>
<td>Chromium</td>
<td>94.7</td>
<td>38.7</td>
<td>130</td>
<td>340</td>
</tr>
<tr>
<td>Cobalt</td>
<td>13</td>
<td>3.61</td>
<td>24</td>
<td>213</td>
</tr>
<tr>
<td>Lead</td>
<td>1,040</td>
<td>365</td>
<td>340</td>
<td>229</td>
</tr>
<tr>
<td>Manganese</td>
<td>205</td>
<td>94.4</td>
<td>840</td>
<td>15800</td>
</tr>
<tr>
<td>Mercury</td>
<td>0.767</td>
<td>0.351</td>
<td>0.2</td>
<td>1.1</td>
</tr>
<tr>
<td>Nickel</td>
<td>70.9</td>
<td>31.0</td>
<td>540</td>
<td>175</td>
</tr>
<tr>
<td>Selenium</td>
<td>3.95</td>
<td>1.38</td>
<td>2</td>
<td>9</td>
</tr>
<tr>
<td>Sulfur (dry basis)</td>
<td>2,870</td>
<td>1,980</td>
<td>8700</td>
<td>6100</td>
</tr>
<tr>
<td>BTU/lb (dry)</td>
<td>8923</td>
<td>8100</td>
<td>8000^3</td>
<td></td>
</tr>
</tbody>
</table>

1 Results of five PHS sampling events.
3 AP-42 Section 1.6.1 btu/pound for dry wood

Metals: The metals testing results were shown to be in a wide range, and it is suspected that the main reason was for this is that the material sampled was limited and depending on the actual small fraction of the sample testing, as well as the volatility of the material, yielded varied results. It is anticipated that in a full scale production facility such as in Hampden, Maine, the results will on average be consistently lower.

SECTION 6.0 | IDENTIFICATION OF CONTROL ALTERNATIVES

Proposed control measures are primarily directed at limiting NOx, VOC, and PM emissions as these constituents are the pollutants of concern associated with these types of operational units.

6.1 Nitrogen Oxides (NOx)

The production of NOx in a combustion system is primarily the result of nitrogen present in the fuel or it is generated due to high operation temperature (thermal NOx) during combustion. The manufacturer of the drying system assumed nitrogen content of 0.45% in the fuel for their emissions estimates. Thermal NOx is typically formed at a temperatures greater than 2,370°F and is not expected to be a significant contributor to the overall NOx emissions from this project.
The following are available NOx control mechanisms:

**Combustion Controls:** It may be possible to set operational parameters (excess air, recycled air, burner inlet temp, etc.) to minimize NOx emissions from the unit. In addition, PHS is low in bound nitrogen. There is little to no financial impact from using combustion controls and no additional environmental impacts. This is a technically feasible method for reduction of NOx.

**Selective Catalytic Reduction (SCR):** SCR is an add-on NOx control device placed in the exhaust stream following the boiler and involves injecting ammonia (NH₃) or urea into the flue gas in the presence of a catalyst. The NH₃/urea reacts with NOx in the presence of a catalyst to form water and nitrogen. The presence of condensable organics and/or high concentrations of particulates may have a masking effect on the catalyst surface causing a reduction or cessation of catalyst activity. The SCR also functions better on systems with steady operational loads. Load fluctuations can cause variations in exhaust temperature and NOx concentration which can create problems with the effectiveness of the SCR system. SCR systems will also require reheating of the exhaust stream. The gas exiting the boiler system is anticipated to be approximately 275°F. The gas will need to be reheated to between 400°F and 800°F to effectively control NOx by SCR. This will require additional combustion which will increase both operational cost and emissions. A typical SCR system will provide control between 70% and 90%. SCR systems are typically found in boilers exceeding 100 MMBtu/hr heat input. Due to lack of space for placement of a catalyst and insufficient boiler size to effectively operate SCR, this option is technically infeasible.

**Selective Non-Catalytic Reduction (SNCR):** SNCR relies on the injection of ammonia or urea into the flue gas but unlike SCR, does not use a catalyst. The injection site and temperature affect the control efficiency of this system. The reagent must be injected at a point in the system that operates at an optimum temperature between 1600°F and 2100°F, and provides sufficient residence time for the injected ammonia to react with the NOx. The Hurst Boiler system is designed with an injection point following the afterburner in order to allow for SNCR. SNCR application has proven effective in NOx reduction in biomass boilers of similar size. Cost of the SNCR is an operating expense that will be driven by the variation of NOx reduction requirements and reagent use. Through operational controls, the system can be optimized to reduce operation cost associated with an SNCR. Hurst provided a controlled emission rate estimate of 0.10 MMBtu/hr. This system is technically feasible.

**Proposed NOx BACT**
Fiberight is proposing to utilize SNCR for both boilers and will represent BACT for NOx emissions. Use of this control system will allow the facility to attain emission levels below the Minor Source Threshold of 100 tons per year.
6.2 **Particulate Matter (PM):**
Particulate Emissions will be generated by the boilers from combustion of post hydrolysis solids (PHS). The raw material feed rate and combustion of residues will be the primary contributor to PM emissions from the facility. The following is a discussion of the available PM control devices:

**Cyclone/Multiclone:** A cyclone or multiclone is a dry mechanical collector utilizing centrifugal and inertial force for particulate/dust collection. Cyclones use the velocity differential across the cyclone to separate particles of various sizes. A multiclone uses several smaller diameter cyclones to improve collection efficiency for smaller particles. Cyclone collectors may be used in series with each other, as a pre-filtration system in front of higher efficiency systems, or for product separation and reclamation.

Cyclones are simple and inexpensive to operate and dependent on design criteria, can provide control efficiencies adequate to meet certain emission goals. Typically, cyclones provide a reduced efficiency as particulate size decreases. Correctly designed cyclones can potentially provide control efficiency up to 95% on PM <10µm but efficiency reduces for particles below PM10.

**Fabric Filters/Baghouses:** Fabric filters in various configurations are capable of control efficiencies exceeding 99% for particulate matter varying in aerodynamic diameter. In the application of the boilers proposed for the Fiberight facility, the relatively low moisture content of the emissions (approximately 13%) would not be expected to result in condensable particulates and subsequent overloading of associated fabric filters. Operation of these units, when compared to other controls, is relatively simple and offers a large number of fabrics and configurations that can be customized to better suit the specific process. The use of a baghouse also allows the collected material to be easily removed from the hopper for disposal.

**Electric Static Precipitator (ESP):** ESPs are widely used for the control of particulates from a variety of combustion sources including wood combustion. An ESP is a particle control device that employs electric fields to charge the particulates and remove them from the gas stream onto oppositely charged collector plates. There are a number of different designs that achieve very high overall control efficiencies. Control efficiencies typically average over 98% with control efficiencies almost as high for particle sizes of one micrometer or less. ESPs are available as a dry electrostatic precipitator or a wet electrostatic precipitator (WESP). The method of collection is the same in both systems with the primary difference being the use of water to remove the PM from the collection media in the WESP system. The advantage of dry systems is that they may have a lower capital cost and reduced waste disposal problems. Wet systems may be less expensive to operate and are slightly more efficient at capturing very small particles but would add an additional wet waste stream.

As discussed in EPA’s *Wet Electro Static Precipitator* and *Dry Electro Static Precipitator* fact sheets, ESPs are physically large units which will not provide the control over large
particle size distribution variations. The units require a large volume of flue gas to achieve the residency time required to reach the unit’s maximum efficiency. ESPs function optimally in steady state conditions. The proposed boiler units will be prone to load and flow fluctuations and wide variation in particulate size. These fluctuations would affect the efficiency of either a dry or wet ESP. This control device is technically feasible for the proposed facility but has been removed from consideration of BACT as it is not anticipated to achieve higher control efficiencies than the controls previously discussed. ESPs typically have higher capital and operating costs than baghouses but do not provide significantly improved particulate controls on smaller systems.

**Exhaust Gas Recycle:** Exhaust Gas Recycling (EGR) is a potential pollutant control mechanism for biomass combustion units. EGR is typically used to recover heat and reduce the emission from the final exhaust point of the system. The recycling of gas will bring the pollutants present in the exhaust gas back into contact with the heat source (flame) resulting in the destruction of some of the condensables, VOCs, and particulates. Gas recycling is limited by the ability to provide make-up air and necessary gas condition for drying. EGR is technically feasible but will not provide sufficient control to be considered BACT without add-on control devices.

**Proposed Particulate Matter BACT**

Based on the varying size of anticipated particulate matter, Fiberight is proposing to operate a multicleone system in conjunction with a filter fabric/baghouse control system. The multicleone will serve to collect the larger particulates exiting the boiler. This will allow the baghouse filters to be designed to control smaller particulates. The proposed baghouse system will consist of a BETH USA BETHPULS bag filter single-line baghouse. Each boiler will exhaust to an individual baghouse for control of PM. Fiberight will use good housekeeping practices and manufacturer’s guidance for maintenance intervals and fabric filters replacement. Collected materials from the hopper will be conveyed to a roll-off container within the processing building. The proposed baghouse configuration will have a PM emission rate of approximately 1.43 lbs/hr for each boiler.

6.3 **Volatile Organic Compounds (VOC)**

VOC generation in regards to industrial boilers typically results from vaporization of fuels or leaks in oil or gas piping. In the case of a biomass fired boiler, VOCs would primarily occur during combustion while operating in process upset conditions or failing to maintain the equipment.

**Good Combustion Practices:** Good combustion practices include operating the system based on the design and recommendation provided by the manufacturer and by maintaining proper air-to-fuel ratios with periodic maintenance checks. A well operated system utilizing good combustion practices is the most prevalent and cost effective measure for reducing VOC emissions from the proposed boilers.
Proposed VOC BACT
Proposed good combustion practices to be implemented by Fiberight will maintain VOC emissions below the threshold for a minor source. Good combustion practices will be considered BACT for this project.

6.4 Carbon Monoxide (CO)
CO emissions are generally a product of incomplete combustion. The most effective methods for reduction of CO emissions are designed to complete the combustion process. Control devices can include add-on controls and good combustion practices.

Good Combustion Practices: Good combustion practices include operating the system based on the design and recommendation provided by the manufacturer. A well operated combustion system will be balanced to limit both CO and NOx. A system that maximizes the combustion of the fuel will emit the least amount of CO possible. Combustion parameters may include temperature, excess air, fuel feed rate, and gas recirculation. Good combustion practices are the most prevalent and cost effective measure for reduction of CO emissions.

Proposed CO BACT
Fiberight is proposing to use good combustion practices for control of CO emissions.

6.5 Sulfur Dioxide (SO₂)
The PHS fuel contained sulfur in concentrations exceeding typical biomass sulfur content. The potential emissions of SO₂ resulting from the combustion of PHS warranted the installation of additional control devices to maintain emissions below the Minor Source threshold. Based on current fuel analysis data, anticipated average sulfur content of the fuel is expected to be approximately 0.2%. As there are limited acid gas controls available, Fiberight evaluated the feasibility of installation of a dry lime injection system. The boiler configuration allows for injection of hydrated lime (sorbent alkaline agent) directly into the flue following the cyclone and prior to the baghouse. Sorbent injection is technically feasible.

Proposed SO₂ BACT
Fiberight is proposing the installation of hydrated lime and fuel limitations as BACT for SO₂. According to the equipment vendor, Fiberight can expect a SO₂ reduction of approximately 85%. This reduction is sufficient to maintain SO₂ emissions less than the Major Source threshold. In order to further reduce SO₂ emissions, Fiberight is proposing a maximum PHS combustion of 73,483 tons/year. The combination of these two measures will limit SO₂ emissions to less than 50 ton/year.

The sorbent injection system has the additional benefit of simultaneously providing a reduction in the potential hydrogen chloride emissions.
6.6 Hazardous Air Pollutants (HAPs)/Heavy Metals

Fiberight has submitted a Self-Determination to the EPA stating that PHS is a NHSM and not a waste. As part of this determination, Fiberight submitted analytical data to the EPA summarizing the contaminants present in the fuel. Subsequent to the original application submittal, additional PHS data has been collected. The heating value and concentrations of metals are presented in Table 5-2.

The PHS fuel and boiler system differs from the sources that typically install controls for metals and other HAPs. The typical add-on control for mercury is carbon injection and is usually found on large coal-burning power generation facilities and waste to energy facilities that burn MSW or waste derived fuels. The Fiberight processing and enzymatic hydrolysis process contains separation, washing, and processing steps designed to limit the inorganic contaminants in the pulp that enters the hydrolysis reactors. These steps are expected to reduce the concentrations of HAPS/Metals present in the PHS to levels similar to those found in biomass. The current data demonstrates variations in heavy metals, chlorine, and mercury concentrations that if left uncontrolled could potentially cause the facility to emit HAPS at rates that may exceed the 10 ton/yr single HAP or 25 ton/year total HAPS emission threshold.

Mercury

Activated Carbon Injection: Activated carbon injection (ACI) is typically installed on larger boiler systems that combust MSW, waste derived fuels, or coal. Smaller boiler systems generally do not have the size or suitable locations for carbon injection in order to provide the necessary residence time for ACI to have effective mixing of the carbon and flue gas. However, the Fiberight boiler system has been designed with the ability to provide suitable locations for injection of ACI into the flue gas. The currently proposed baghouse has adequate capacity to handle the PM increase without a corresponding increase in PM emissions. The vendor supplied mercury control efficiency is approximately 95%. This control efficiency is sufficient to meet the Mercury emission rate of 25 pounds per year (ppy) as stated in 38 MRSA § 585-B. This control technology is technically feasible.

The carbon will be injected in the duct upstream of the baghouse approximately 10 feet from the lime injection point. The exact location of the injection point will provide for the appropriate retention time to achieve the design removal rates. There will be one bulk carbon storage silo used for both boilers.

Proposed Mercury BACT

Fiberight is proposing to install an activated carbon injection system as BACT for control of mercury emissions from the combustion of PHS in the proposed boilers. The installation of carbon injection is anticipated to limit total mercury emissions to approximately 3.6 lb/year.
Heavy Metals

As discussed above, HAP metals were calculated based on the quantity of individual metals in the fuel source. With the exception of antimony, all metals were within the range of contaminant concentrations provided by the EPA. However, enough variation was present within the samples to warrant calculating the PTE of each HAP based on actual concentrations. These results are presented in the PTE calculations. PTE calculation used the average observed concentration of each component and assumed 100% of the pollutant was exhausted from the combustion chamber.

Cyclone/Baghouse: In addition to controlling PM, the multiclone/baghouse combination will collect metals that are bound to particulates which will reduce the amount of metals emitted to the atmosphere. PTE was calculated using a control efficiency of 90%. A baghouse has been previously determined to be technically feasible a part of the PM BACT analysis.

Proposed Metals BACT
Fiberight is proposing to utilize the PM collection system of cyclone/baghouse combination as BACT for metals. This will limit total metal emissions to approximately 6.92 ton/year, excluding mercury.

Hydrogen Chloride

As discussed above, hydrogen chloride (HCl) emissions were calculated based on the quantity of chloride present in the fuel source. The results of fuel analysis put Cl\(^-\) concentrations within the range of contaminant concentration provided by the EPA. However, enough variation was present within the samples to warrant calculating the PTE of HCl based on concentrations of Cl\(^-\). These results are presented in the potential to emit calculations. PTE calculations used the highest observed concentration of Cl\(^-\) and assumed 100% conversion of Cl\(^-\) to HCl.

Proposed HCl BACT
Fiberight is proposing the installation of hydrated lime as BACT for HCl. According to the equipment vendor, Fiberight can expect an HCl reduction of approximately 95%. This reduction is sufficient to maintain HCl emissions less than the Major Source threshold. The sorbent injection system has the additional benefit of simultaneously providing a reduction in the potential SO\(_2\) emissions.
FIGURE 1

GENERAL ARRANGEMENT PROCESS DIAGRAM
FIGURE 2

BOILER CONFIGURATION
FIGURE 3

SCRUBBER CONFIGURATION AND SPECIFICATIONS
NOTES:

1. DIMENSIONS IN INCHES, WEIGHTS IN POUNDS.
2. DIMENSIONS ARE APPROXIMATE ONLY, DO NOT USE FOR FABRICATION.
3. STANDARD MATERIALS ARE PVC, CPVC, PP, & PVC/FRP.
4. MAXIMUM PRESSURE DROP ACROSS THE SCRUBBER AT DESIGN CONDITIONS IS 2 1/2" W.C.
NOTES:
1. DIMENSIONS IN INCHES, WEIGHTS IN POUNDS.
2. DIMENSIONS ARE APPROXIMATE ONLY, DO NOT USE FOR FABRICATION.
3. STANDARD MATERIALS ARE PVC, CPVC, PP, & PVC/FRP.
4. MAXIMUM PRESSURE DROP ACROSS THE SCRUBBER AT DESIGN CONDITIONS IS 4 1/2" W.C.
5. LIFTING LUGS ARE SUPPLIED BY DUALL AS REQUIRED.

MODEL PT510
ODOR CONTROL SCRUBBER

DUALL DIVISION
1550 INDUSTRIAL DRIVE
GRAND RAPIDS, MI 49507

DATE DUALL JOB NO.

AIR FLOW RATE C.F.M.
PRESSURE DROP W.C.
RECYCLE RATE G.P.M.
MAKE-UP RATE G.P.H.

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FIGURE 4

FLARE AND HYBRID THERMAL OXIDIZER SPECIFICATIONS
December 1, 2015

Via Email: aiantosca@fiberight.com

Fiberight LLC
PO Box 21171
Catonsville, MD 21228

Attention: Mr. Alan Iantosca

Subject: Budget Proposal for Low BTU Enclosed Flare and Elevated Flare

Fiberight – Hampden, ME
John Zink Proposal BF-201511-59410, r1

Dear Alan,

Thank you for your recent interest in John Zink Company services and products. We appreciate the opportunity to assist you with the flare portion of your project. To satisfy your gas flare requirements per your recent request, John Zink Company is pleased to offer a budget quote for our Enclosed ZBRID System for Low BTU Gases and Elevated ZEF® Flare System.

For over 80 years, the John Zink brand has provided quality, innovative technology, and worldwide service in the combustion industry. John Zink has supplied over 700 flare systems for the biogas industry and we possess the expertise and resources to ensure a successful flare project and reliable flare performance.

John Zink offers a range of features and options as listed in the following “Equipment Description” section. Our intent is to supply the safest, most reliable and economical system available that will also allow you to customize your system to meet your specific needs. After reviewing the proposal, please let us know if there are any additional options you would like to pursue.

We look forward to working with you on this project, and if you require any additional information please do not hesitate to contact me at 918.234.4760, or our local sales representative, David Ryan, at 610.517.2400.

Sincerely,

JOHN ZINK COMPANY, LLC

Ryan Talley
Applications Engineer
Biogas Flare Division
DESIGN CRITERIA

ZBRID Waste Gas Stream – Design Conditions

Type: Biogas
Composition: 10.89% CH4
Remainder CO2, air, inerts
1,600 ppmv H2S
Flow Rate: 193-386 SCFM (maximum)
Temperature: 150 °F
Waste Heat Release: 2.3 MM BTU/hr (maximum)
Inlet Pressure: 20” H2O (required at flare inlet)

ZBRID Supplemental Fuel Gas Stream

Type: Digester Gas
Composition: 70% CH4 (maximum)
Remainder CO2, air, inerts
Max Digester Gas Flow Rate: 209 SCFM (maximum)
Fuel Heat Release: *8.0 MM BTU/hr (maximum during startup)
Inlet Pressure: 20” H2O (required upstream of TCV)
Maximum Heat Release for Stack: *10.8 MM BTU/hr (maximum)

*The initial fuel needed to pre-heat the combustion chamber to a minimum 1500 F prior to injecting the waste gas stream is 8.0 MM Btu/hr. After temperature is reached, this flowrate will continue to decrease as needed to maintain a specific operating temperature. During normal operations, we expect that 0.7-1.0 MM BTU/hr (18 – 26 SCFM of Digester Gas) of supplemental fuel gas will be needed to maintain operating temperature.

Elevated Flare Digester Gas Stream – Design Conditions

Type: Digester Gas
Composition: 70% CH4 (maximum)
Remainder CO2, air, inerts
Flow Rate: 1200 SCFM (maximum)
Temperature: 100 °F
Waste Heat Release: 45.9 MM BTU/hr (maximum)
Inlet Pressure: 10” H2O (required at flare inlet)

Mechanical

Design Wind Speed: 110 mph
Ambient Temperature: 32 °F to 120 °F
Electrical Area Classification: non-hazardous
Elevation: 108 feet above MSL

Process

Smokeless Capacity: 100%
Operating Temperature: 1400 °F to 1800 °F (2000 °F shutdown)
Retention Time: 0.7 seconds at 1800 °F (minimum)
Required Flame Arrester Inlet Pressure: 10” H2O (maximum)
Ambient Pressure: 14.7 psia
Utilities

Pilot Gas (intermittent): 22 SCFH of propane at 7-10 psig (or) 50 SCFH of natural gas at 10-15 psig
Compressed Air: None
Electricity: 120 V, 1 ph, 60 Hz
Auxiliary Fuel: Digester Gas

Expected Flue Gas (ZBRID Low Btu Flare)

<table>
<thead>
<tr>
<th>Operating Temperature</th>
<th>1600°F</th>
<th>1800°F</th>
</tr>
</thead>
<tbody>
<tr>
<td>CO₂ Volume %</td>
<td>7.0</td>
<td>8.1</td>
</tr>
<tr>
<td>H₂O Volume %</td>
<td>8.2</td>
<td>9.2</td>
</tr>
<tr>
<td>N₂ Volume %</td>
<td>72.6</td>
<td>71.8</td>
</tr>
<tr>
<td>O₂ Volume %</td>
<td>12.2</td>
<td>10.9</td>
</tr>
</tbody>
</table>

Estimated Emission Range (Design Flow With Digester Gas Supplemental Fuel)\(^{(1)}\)

<table>
<thead>
<tr>
<th>Operating Temperature</th>
<th>1400 – 1800 °F</th>
</tr>
</thead>
<tbody>
<tr>
<td>Overall Destruction Efficiency(^{(2)})</td>
<td>98%</td>
</tr>
<tr>
<td>NOₓ, lb / MMBTU(^{(3)})</td>
<td>0.08 – 0.10</td>
</tr>
<tr>
<td>CO, lb / MMBTU(^{(4)})</td>
<td>0.20</td>
</tr>
</tbody>
</table>

\(^{(1)}\) Expected emission rates at lower operating temperatures are available upon request.
\(^{(2)}\) Typical sulphur containing compounds are expected to have greater than 98% oxidation efficiency.
\(^{(3)}\) Excludes NOₓ from fixed nitrogen.
\(^{(4)}\) Excludes CO contribution present in landfill gas.

Expected Emission Range for Elevated ZEF Digester Flare\(^{(1)}\)

| Overall Destruction Efficiency\(^{(2)}\) | 98% |
| NOₓ, lb / MMBTU\(^{(3)}\) | 0.068 |
| CO, lb / MMBTU\(^{(4)}\) | 0.37 |

\(^{(1)}\) Emissions and destruction efficiency stated are based on EPA 40 CFR 60.18 and AP-42 Supplement D
\(^{(2)}\) Typical sulphur containing compounds are expected to have greater than 98% oxidation efficiency.
\(^{(3)}\) Excludes NOₓ from fixed nitrogen.
\(^{(4)}\) Excludes CO contribution present in landfill gas.

NOTE: Expected emissions are based on field tests of operating units and the higher heating value (HHV) of the gas. Destruction efficiency, NOₓ, and CO emissions shown are valid for combustion of digester gas only. Expected emissions are not guaranteed unless expressly stated in this proposal.
**SCOPE OF SUPPLY**

**Item 1, Enclosed Flare (ZBRID)**

- One (1) 5'-0" diameter x 40'-0" overall height, A-36 carbon steel flare stack enclosure.
- Two (2) 1" layers of A.P. Green (or equal) ceramic fiber refractory on Inconel pins and keepers for the top portion of the stack. The bottom portion of the combustion chamber will be lined with castable refractory to create a heat zone for superior combustion.
- One (1) stainless steel manifold assembly with 4” flanged inlet connection for the waste gas stream.
- One (1) carbon steel burner manifold assembly with 4” diameter flanged inlet connection for the fuel gas stream.
- One (1) Tru-Lite™ igniter assembly for use during start-up cycles. This externally mounted pilot provides simple operation and can be removed for maintenance without entering the stack.
- One (1) bolted blade combustion air damper with opposed blade design, providing air turndown control. Galvanized finish and stainless steel press-fit bearings ensure smooth, long term operation. A special, proprietary lower burner chamber design minimizes direct radiation on the damper for maximum service life.

**NOTE:** *Removal of the damper allows access to the lower flare burner chamber and eliminates the need for a separate manway.*

- Two (2) 4” diameter NPT couplings with plug provided as sample ports at 90° apart located one-half stack diameter from the flare top for accurate emission testing.
  
**NOTE:** *These ports can be accessed by use of a temporary device such as power-lift vehicle or permanent ladder and platform equipment (refer to the recommended optional equipment section for ladder and platform selection).*

- One (1) stainless steel rain cap consisting of overlapping tabs to provide weather protection at the refractory and flare shell interface.
- Four (4) thermocouple connections at various elevations for temperature monitoring.
- Exterior protection using SSPC-SP-6 sandblast, Sherwin Williams Zinc Clad II primer coating system, 4 mils DFT for superior corrosion protection at shell temperatures to 750 °F.
- One (1) AISC designed continuous base plate for high wind stability.
- Two (2) lifting lugs to assist in erection.
- Thermocouple conduit mounting brackets.

**Miscellaneous Accessories**

- Four (4) operating manuals (one (1) hard copy, three (3) electronic copies on CD) with essential operating instructions, appropriate vendor literature on instrumentation, and drawings.
- 400 ft of thermocouple extension wire.

**Item 2, Zink Elevated Flare (ZEF*)**

- One (1) integral, stainless steel Biogas Flare Tip with stainless steel windshield.
- One (1) main flame monitoring thermocouple with 100’ of extension thermocouple wire per thermocouple. This thermocouple design incorporates adjustable positioning and allows removal from grade.
• One (1) KE-1B Electronic Ignition Flare Pilot Assembly with stack mounted, weatherproof (NEMA 4) Ignition Transformer Panel and 25’ of extension ignition wire.
• One (1) pilot flame monitoring thermocouple with 100’ of extension thermocouple wire.
• One (1) 8” diameter, 25’ high steel flare stack with 8” diameter inlet, 1” diameter drain connection, AISC designed continuous baseplate, and lifting lugs.
• Exterior protection (carbon steel) using SSPC-SP-6 surface preparation and a single coat of inorganic zinc primer, 4 mils DFT.
• One (1) temperature switch mounted to flare inlet for flame flashback indication.

Item 3, Automatic Ignition and Control Station

Control Station Assembly

• One (1) self-supporting steel rack with electrical panels attached to the front side and pilot gas piping and instrumentation attached to the rear side.
• One (1) weatherproof Flare Control Panel with the following 120V items:
  o One (1) Allen Bradley Compact Logix programmable logic controller for safe, overall system operation and control.
  o One (1) operator interface touch screen display for all set point changes, status, alarms, and shut down indications.
  o One (1) temperature switch for high temperature shutdown on the ZBRID.
  o One (1) flame scanner relay for the ZBRID.
  o One (1) purge air blower motor starter for the ZBRID.
• Two (2) Pilot Gas Control Systems including a pressure regulator, fail-closed shutdown valve, manual block valve, and pressure indicator, one for the Elevated Flare and one for the ZBRID.
• The control station assembly is completely piped and wired in a UL approved shop and functionally tested simulating actual operations.

Stack Mounted Controls for ZBRID (shipped loose for field installation by others)

• One (1) combustion air damper to control the operating temperature. As part of the automatic temperature control feature, the damper is equipped with automatically controlled louvers.
• One (1) Ignition Panel Assembly including a transformer, pilot spark electrode, and ignition wire. The enclosure is stack mounted for easy access to the pilot assembly.
• One (1) purge air blower.
• One (1) high temperature shutdown thermocouple.
• Three (3) temperature monitoring dual element thermocouples with location dependent on specific flow conditions. The operating thermocouple can be selected either automatically based on the flow rate or manually from the touch screen display.

Item 4, Inlet Flame Arresters

• One (1) 4” diameter, eccentric Enardo Flame Arrester with aluminum housing, housing drain, and removable aluminum internals mounted at the flare inlet on the ZBRID auxiliary fuel line. Internal elements can be cleaned without removing the flame arrester body from the pipe.
• One (1) 4” diameter, eccentric Enardo Flame Arrester with aluminum housing, housing drain, thermocouple at the inlet, and removable stainless steel internals mounted at the
flare inlet on the ZBRID waste gas line. Internal elements can be cleaned without removing the flame arrester body from the pipe.

- One (1) 8” diameter, eccentric Enardo Flame Arrester with aluminum housing, housing drain, and removable aluminum internals mounted at the elevated flare inlet. Internal elements can be cleaned without removing the flame arrester body from the pipe.

**Item 5, Three (3) Automatic Block Valves**

- Two (2) 4” automatic block valve assembles consisting of a butterfly valve and fail-closed pneumatic actuator. The valve has a carbon steel wafer body, 316 SS disk and shaft, and PTFE seal. The pneumatic actuator can be operated with either compressed air or compressed nitrogen from a cylinder. One 4” valve is for the ZBRID fuel gas stream, and the other is for the ZBRID waste gas stream.
- One (1) 8” automatic block valve assembles consisting of a butterfly valve and fail-closed pneumatic actuator. The valve has a carbon steel wafer body, 316 SS disk and shaft, and PTFE seal. The pneumatic actuator can be operated with either compressed air or compressed nitrogen from a cylinder. The 8” valve is for the digester gas line for the elevated flare.

**Item 6, Flow Meter**

- Three (3) thermal mass flow meter assemblies with 316 stainless steel probe for 1” NPT mounting. One for the waste gas line, one for the fuel gas line, and one for the digester gas line for the elevated flare.

**Item 7, Fuel Control Valve**

- One (1) temperature control valve assembly consisting of a v-port valve with electric actuator. The valve has a 316 SS body, 316 SS disk and shaft, and PTFE seal. The fuel control valve controls the fuel flow rate based off the stack temperature, and is tuned to minimize the amount of fuel gas needed for adequate combustion.
RECOMMENDED OPTIONAL EQUIPMENT

Item 8, ZBRID Access Ladder

- One (1) galvanized, safety ladder providing access to thermocouples. Equipment includes a ladder, safety rails, a safety harness, and personnel protection screening behind the ladder and around the thermocouple ports. A lockable gate is available for an additional price.

Item 9, ZBRID Service Platform

- One (1) galvanized, 150° service platform, designed per OSHA requirements, providing access to the stack sample ports. A continuous band of personnel protection screening around the sample ports is included with this option. A 360° service platform is available for an additional price.

Item 10, Control Panel Weather Hood

- One (1) fabricated steel hood designed to limit control panel exposure to the elements. It provides approximately 4’ of overhang to the front and 2’ to the rear. The hood is painted to match the rest of the control panel rack and comes with a fluorescent light assembly for enhanced visibility of the panel components at night.

Item 11, Underwriters Laboratories Classification

- John Zink Company is dedicated to ensuring the highest level of quality and safety standards in its products. This performance level is reflected in all products and provides the opportunity to apply the UL listing symbol for Industrial Control Panels on motor starters and a UL classification symbol on Flare Control Panels. This option is provided for applications requiring Underwriters Laboratories Certification.
**BUDGET PRICE ITEMS 1 THRU 7**

(does not include shipping, taxes, or field services)

$207,000

**Recommended Optional Equipment Pricing**

8. One (1) Access Ladder (ZBRID only) $7,000

9. One (1) Service Platform (ZBRID only) $10,000

10. One (1) Control Panel Weather Hood $2,500

11. *Underwriters Laboratories* Classification $2,500

John Zink Field Service for start-up, training, or testing assistance is available per the attached rate sheet.

**PAYMENT AND TERMS SUMMARY**

This is a budgetary proposal and is intended only as an estimate to facilitate your planning processes and does not constitute a commitment or offer to sell goods or services at the prices and terms referenced herein. Any firm offer or binding quotation will be the subject of a formal proposal at a future date.

The shipping terms are Ex Works Tulsa, OK. The price does not include any shipping and handling, or any taxes other than John Zink’s contributions for unemployment insurance, old age retirement benefits, pensions, and annuities.

The price is based on the following terms of payment:

- 15% of order price due upon issuance of the order
- 50% of order price due upon issuance of general arrangement drawings
- 35% of order price due upon notification of availability for shipment*

*This payment is required in full prior to shipment or secure with a bank letter of credit. Payment is required in United States currency. A guaranteed form of payment acceptable to John Zink, such as, corporate or personal guarantees, payment by a confirmed, irrevocable letter of credit, or by three-party check may be required by John Zink.
DELIVERY SCHEDULE

Based on a release to purchase major materials at the time an order is accepted, John Zink offers the following delivery schedule:

- Initial general arrangement drawing submittal: 6-8 weeks after acceptance of the order
- Completion of fabrication: 14-16 weeks after drawing approval, or Equipment PO

An improved schedule may be arranged based on specific project requirements. Waiving drawing approval will improve the schedule by 2 – 3 weeks.

Shipping will be via common carrier. Portions of the unit will be shipped loose to reduce shipping costs and damage to the unit.

OTHER CONDITIONS

Title of Goods

Title to the goods and services subject of this order shall pass to the Buyer only when John Zink Company receives payment in full therefor. The Buyer shall cooperate, if requested, in proper filings and other procedures necessary to assure that John Zink Company shall retain perfected security interest in the goods and services.

Changes to the Scope of Work

Price is based on the inquiry design information. In the event of a process change, John Zink reserves the right to alter the equipment design in order to maintain safe engineering practices. If additions or deletions to the scope of work are required after an order is received, John Zink will submit a price summary to the customer for approval. Equipment dimensions, sizes, and sub-vendors offered in this quotation shall be subject to change after the design is finalized.

Field Service

Start-up and training services are not included unless specifically noted above. If field service is requested, it shall be performed according to the terms of the attached John Zink Technical Assistance Agreement.

GENERAL SCOPE OF WORK

John Zink will furnish the labor, materials, and equipment necessary to fabricate the system offered.

For the purpose of clarification, the supplies to be delivered will include general bolts, nuts, washers, gaskets, and similar fasteners associated with the assembly of the system supplied by John Zink.

The following items are not included in the supplies to be delivered:
• Detailed fabrication drawing. Customer approval drawings include the necessary dimensions, nozzle placements, structural details, and other data required to assemble the system.
• All civil works. John Zink will supply the data necessary to design such civil works by providing loading information for the system.
• Erection of system or installation of piping or instruments. John Zink, if requested, can supply turnkey installations.
• The supply or installation of fireproofing materials, personnel protection, heat tracing, external insulation, electrical/thermocouple wire, conduit, piping, finish paint, and other miscellaneous hardware unless specifically noted.
• Permits, licenses, and approval by and from authorities to install, test, and operate the system.
• Preparation of drawings, forms and/or data for approval by state or local agencies of the design of the system, unless otherwise noted.
• Compliance with state, local, or municipal codes, except as specifically identified. The system will be designed to applicable national codes and standards. However, John Zink has numerous similar systems operating in many of the states and is knowledgeable in coordinating with the respective regulatory authorities and, if requested, can comply with the agreed upon local requirement.

CLARIFICATIONS

• A minimum undisturbed distance is required for the proper installation and performance of the flow meter. A distance of approximately ten pipe diameters of straight pipe is required before the flow meter and approximately five pipe diameters of straight pipe after the flow meter. Flow meter provided by purchaser.

ATTACHMENTS

• John Zink Standard Terms and Conditions
• Technical Service Agreement
FIGURE 5

FIBERIGHT BOILER EMISSION CONTROL MODEL
CLOSE-COUPLED GASIFIER BOILER

INTEGRATED MULTICLONE

SELECTIVE NON-CATALYTIC REDUCTION NOX REDUCTION >50%

UREA INJECTION

EXHAUST GAS

UREA INJECTION

HYDRATED LIME INJECTION
SO2 - 85% REDUCTION
HCl - 95% REDUCTION

CALCIUM HYDROXIDE

CARBON INJECTION

MERCURY REDUCTION 95%

ACTIVATE CARBON

BAGHOUSE
PM REDUCTION TO 0.030 LB/MBtu

TO ATMOSPHERE

FIBERIGHT BOILER EMISSION CONTROL MODEL
Comparable Maine MSW Handling Facilities

ecomaine Facility Location
- ecomaine, Portland, ME
- Closest Residence (1900')
- Spring Harbor Hospital (2600')
- Unum Office (2200')
- Bright Horizons Day Care Center (1800')

Proposed Facility Location
- Proposed Fiberight/MRC Solid Waste Facility, Hampden, ME
- Closest Hampden Residence (3500')
- Dysart's Travel Stop (4100')
- Speedway 95 (2500')
- Commercial Services Zone
- Residential A Zone
- Rural Zone
- Industrial Zone
- Interchange Zone
- Business Zone
- Residential A Zone
- Rural Zone
- Commercial Services Zone

Source: Esri, DigitalGlobe, GeoEye, Earthstar Geographics, CNES/Airbus DS, USDA, USGS, AEX, Getmapping, Aerogrid, IGN, IGP, swisstopo, and the GIS User Community

MXD: P:\11293-Fiberight\001-Solid Waste Facility-DSP\07-GIS_Data\MXD\CompFacilities lkl 060116.mxd
Comparable Maine MSW Facilities

Proposed Fiberight/MRC Solid Waste Facility
Hampden, ME

Proposed Facility Location

PERC Facility Location

Closest Residence (3500')
Dysart's Travel Stop (4100')
Speedway 95 (2500')